NOTICE OF MEETING



EXTRAORDINARY COMMUNICATIONS PANEL MEETING

An Extraordinary Communications Panel Meeting of Byron Shire Council will be held as follows:

Meeting Room 2, Station Street, Mullumbimby

Tuesday, 13 February 2018

Time **4.00pm**

CONFLICT OF INTERESTS

What is a "Conflict of Interests" - A conflict of interests can be of two types:

Pecuniary - an interest that a person has in a matter because of a reasonable likelihood or expectation of appreciable financial gain or loss to the person or another person with whom the person is associated.

Non-pecuniary – a private or personal interest that a Council official has that does not amount to a pecuniary interest as defined in the Local Government Act (eg. A friendship, membership of an association, society or trade union or involvement or interest in an activity and may include an interest of a financial nature).

Remoteness – a person does not have a pecuniary interest in a matter if the interest is so remote or insignificant that it could not reasonably be regarded as likely to influence any decision the person might make in relation to a matter or if the interest is of a kind specified in Section 448 of the Local Government Act.

Who has a Pecuniary Interest? - a person has a pecuniary interest in a matter if the pecuniary interest is the interest of the person, or another person with whom the person is associated (see below).

Relatives, Partners - a person is taken to have a pecuniary interest in a matter if:

- The person's spouse or de facto partner or a relative of the person has a pecuniary interest in the matter, or
- The person, or a nominee, partners or employer of the person, is a member of a company or other body that has a pecuniary interest in the matter.
- N.B. "Relative", in relation to a person means any of the following:
- (a) the parent, grandparent, brother, sister, uncle, aunt, nephew, niece, lineal descends or adopted child of the person or of the person's spouse;
- (b) the spouse or de facto partners of the person or of a person referred to in paragraph (a)

No Interest in the Matter - however, a person is not taken to have a pecuniary interest in a matter:

- If the person is unaware of the relevant pecuniary interest of the spouse, de facto partner, relative or company or other body, or
- Just because the person is a member of, or is employed by, the Council.
- Just because the person is a member of, or a delegate of the Council to, a company or other body that has a pecuniary interest in the matter provided that the person has no beneficial interest in any shares of the company or body.

Disclosure and participation in meetings

- A Councillor or a member of a Council Committee who has a pecuniary interest in any matter with which the Council is concerned and who is present at a meeting of the Council or Committee at which the matter is being considered must disclose the nature of the interest to the meeting as soon as practicable.
- The Councillor or member must not be present at, or in sight of, the meeting of the Council or Committee:
 - (a) at any time during which the matter is being considered or discussed by the Council or Committee, or
 - (b) at any time during which the Council or Committee is voting on any question in relation to the matter.

No Knowledge - a person does not breach this Clause if the person did not know and could not reasonably be expected to have known that the matter under consideration at the meeting was a matter in which he or she had a pecuniary interest.

Participation in Meetings Despite Pecuniary Interest (\$ 452 Act)

A Councillor is not prevented from taking part in the consideration or discussion of, or from voting on, any of the matters/questions detailed in Section 452 of the Local Government Act.

Non-pecuniary Interests - Must be disclosed in meetings.

There are a broad range of options available for managing conflicts & the option chosen will depend on an assessment of the circumstances of the matter, the nature of the interest and the significance of the issue being dealt with. Non-pecuniary conflicts of interests must be dealt with in at least one of the following ways:

- It may be appropriate that no action be taken where the potential for conflict is minimal. However, Councillors should consider providing an explanation of why they consider a conflict does not exist.
- Limit involvement if practical (eg. Participate in discussion but not in decision making or vice-versa). Care needs to be taken when exercising this option.
- Remove the source of the conflict (eg. Relinquishing or divesting the personal interest that creates the conflict)
- Have no involvement by absenting yourself from and not taking part in any debate or voting on the issue as if the
 provisions in S451 of the Local Government Act apply (particularly if you have a significant non-pecuniary interest)

RECORDING OF VOTING ON PLANNING MATTERS

Clause 375A of the Local Government Act 1993 – Recording of voting on planning matters

- (1) In this section, **planning decision** means a decision made in the exercise of a function of a council under the Environmental Planning and Assessment Act 1979:
 - (a) including a decision relating to a development application, an environmental planning instrument, a development control plan or a development contribution plan under that Act, but
 - (b) not including the making of an order under Division 2A of Part 6 of that Act.
- (2) The general manager is required to keep a register containing, for each planning decision made at a meeting of the council or a council committee, the names of the councillors who supported the decision and the names of any councillors who opposed (or are taken to have opposed) the decision.
- (3) For the purpose of maintaining the register, a division is required to be called whenever a motion for a planning decision is put at a meeting of the council or a council committee.
- (4) Each decision recorded in the register is to be described in the register or identified in a manner that enables the description to be obtained from another publicly available document, and is to include the information required by the regulations.
- (5) This section extends to a meeting that is closed to the public.

EXTRAORDINARY COMMUNICATIONS PANEL MEETING

BUSINESS OF MEETING

| 1. | APOL | OGIES | | | | | | | |
|-----------------|--|--|--|--|--|--|--|--|--|
| 2. | DECL | ARATIONS OF INTEREST – PECUNIARY AND NON-PECUNIARY | | | | | | | |
| 3. | ADOPTION OF MINUTES FROM PREVIOUS MEETINGS | | | | | | | | |
| | 3.1 | Communications Panel Meeting held on 14 September 2017 | | | | | | | |
| 4. | . STAFF REPORTS | | | | | | | | |
| General Manager | | | | | | | | | |
| | 4.1 | Communication and Engagement Plan - Railway Precinct Projects4 | | | | | | | |
| | Corpo | orate and Community Services | | | | | | | |
| | 4.2 | Mullumbimby Hospital Project Reference Group - Draft Engagement Plan16 | | | | | | | |
| | Susta | inable Environment and Economy | | | | | | | |
| | 4.3 | Draft Communication Plans for several Environmental and Economic Planning Projects | | | | | | | |

STAFF REPORTS - GENERAL MANAGER

Report No. 4.1 Communication and Engagement Plan - Railway Precinct Projects

Directorate: General Manager

5 **Report Author:** Claire McGarry, Place Manager - Byron Bay

File No: 12018/87

Theme: Corporate Management Governance Services

Governance Service

10

20

25

Summary:

In 2016, Council adopted the Byron Bay Town Centre Master Plan – a vision and strategy to guide the future form of Byron's town centre, and actions to achieve the long term vision.

There are a number of town centre projects scheduled for delivery in 2018 which come from the Master Plan. These projects are being delivered across all Directorates within Council, and across a large number of teams, yet essentially impact the same key stakeholders within the town centre.

The success of these projects depends on effective communication and engagement with local businesses, community members and property owners. This Communication and Engagement Plan is designed to cover the full program of works in order to:

- Ensure clear, consistent messaging with impacted businesses and property owners
- Avoid duplication of work / engagement

RECOMMENDATION:

That the Communications Panel note the Communication and Engagement Plan – Railway Precinct Projects.

30

Attachments:

1 Railway Precinct TDDI Program Communication and Engagement Plan - Updated to include Railway Park PoM, E2018/5632 , page 6↓

35

Report

In 2016, Council adopted the Byron Bay Town Centre Master Plan – a vision and strategy to guide the future form of Byron's town centre, and actions to achieve the long term vision.

5

There are a number of town centre projects scheduled for delivery in 2018 which come from the Master Plan. These projects are being delivered across all Directorates within Council, and across a large number of teams, yet essentially impact the same key stakeholders within the town centre.

The success of these projects depends on effective communication and engagement with local businesses, community members and property owners. This Communication and Engagement Plan is designed to cover the full program of works in order to:

- Ensure clear, consistent messaging with impacted businesses and property owners
- Avoid duplication of work / engagement

15

20

It is noted that there are multiple projects occurring at the same time and the plan will need to be flexible to accommodate the nature of the projects:

- Railway square stage 1
- Railway square Plan of Management
- Visitors centre refurbishment
- Byron street works
- Farmers market relocation

There are adjacent projects such as the Byron Bay Bypass and Butler Street Reserve which will have their own Communication Plans.

In addition to the broad community engagement, critical stakeholder groups engaged through this plan are:

- The Byron Bay Town Centre Master Plan Leadership Group
- 30 Arakwal
 - Businesses directly impacted by works
 - Existing users of project spaces

The Plan was endorsed by the Executive Team on 7 February.

35

Financial Implications

The project will be implemented within existing budget.

40 Statutory and Policy Compliance Implications

Council's Community Strategic Plan (2017-2027) includes a strategy (CM2.1) to 'use a range of effective communication to engage the community and support transparent and accountable Council decision making'.

45



Communication and Engagement Plan

#E2018/5632

| Droject | Pailway Propingt Program of | F Works | • | | | | | | |
|------------|---|-----------|-------------------------|----------------------------|--------------------------|--------------------------|-----------|-------|--|
| Project | Railway Precinct Program of | VVOIK | | | | | | | |
| name | | | | | | | | | |
| When | | | | | | | | | |
| | April 2017 to July 2018 | | | | | | | | |
| | | JAN | FEB | MAR | APR | MAY | JUN | JUL | |
| | RAILWAY SQUARE STAGE 1 | | | | | | | | |
| | RAILWAY SQUARE POM | | | | | | | | |
| | VISITORS CENTRE REFURBISHMENT | | | | | | | | |
| | BYRON STREET WORKS | | | | | | | | |
| | FARMERS MARKET RELOCATION | | | | | | | | |
| Background | In 2016, Council adopted the Byron the future form of Byron's town centre. There are a number of town centre paster Plan. These projects are being | re, and a | ctions to a cheduled | achieve th I for delive | ne long te ery in 201 | erm vision 18 which d | come fron | n the | |
| | Master Plan. These projects are being delivered across all Directorates within Council, and across a large number of teams, yet essentially impact the same key stakeholders within the town centre. This Communication and Engagement Plan is designed to cover the full program of works in order to: - Ensure clear, consistent messaging with impacted businesses and property owners - Avoid duplication of work / engagement Council has received a Tourism Demand Driver Infrastructure Program grant to the value of \$260,750 with 50/50 council contributions, total of \$521,500 (ex GST). Projects within the program and their project managers include: • Railway Park Upgrade: \$237,500 – Nikki Bourke • Byron St Connection Upgrade: \$139,000 – Josh Winter • Visitor Centre refurbishment: \$100,000 – Col Sims • Visitor Centre Technology Project: \$45,000 – Col Sims To assist in the implementation of the various projects, Plans of Management will be prepared for the Railway Park land (Lo2 DP827049) and the property occupied by the Byron Information Centre (Lot 1 DP827049). Both these properties are Council-owned and classified as Community Land under the Local Government Act 1993. This Plan is an overarching strategy for projects impacting stakeholders in the Byron town centre. A number of these projects will have more detailed sub-strategies sitting below this Plan to ensure targeted, intensive consultation with specific stakeholders where required. Similarly, there are 'adjacent' projects such as the Byron Bay Bypass and Butler Street Reserve which will have their | | | | | | | | |
| Governance | projects. Local Government Act 1993 in relation to the Community Land Plans of Management. | | | | | | | | |
| Objectives | 1. To gather input into the design p | ohase of | the project | cts | | | | | |
| - | 2. To arrive at an agreed outcome | | | | | | | | |
| | To minimise disruption to local be a second of the se | | • | operty ow | ners | | | | |
| | | | | | | | | | |

4.1 - ATTACHMENT 1

| Г | | | | | | | |
|-----------------------|---|--|--|--|--|--|--|
| | 4. To maximise efficiency of engagement and avoid duplication of communications | | | | | | |
| | To gather input in to the Plans of Management5. , to facilitate the upgrade works, respect the heritage and cultural values of the land, and guide the future use of these parks | | | | | | |
| | To resolve issues associated with the Byron Environment Centre's use of the existing rotunda within Railway Park | | | | | | |
| | 7. To keep residents, neighbouring businesses and park users informed of works | | | | | | |
| | 8. To ensure the appropriate exemptions, approvals, plans and services are in place to facilitate the relocation of the Farmers Markets | | | | | | |
| Challenges | 1. Finite funds | | | | | | |
| | Possible relocation of environment centre to elsewhere within the park – strong resistance from Byron Environment Centre | | | | | | |
| | 3. Negative reaction to vegetation trimming or removal | | | | | | |
| | 4. Diverse range of stakeholders with differing expectations | | | | | | |
| | 5. Short timeframes and project interdependencies | | | | | | |
| | 6. Existing uses/events/lessees of the project areas | | | | | | |
| | 7. Rough sleepers/homeless | | | | | | |
| | 8. Stakeholder and public interest in the rail corridor, car park areas and countrylink building that are not included in the TDDI program | | | | | | |
| | 9. Security of works equipment during construction | | | | | | |
| | 10. Significant disruption to businesses on Byron Street during construction phase | | | | | | |
| | 11. Waste management of businesses backing on to Lawson Street South Carpark | | | | | | |
| Key messages | Initiatives of BBTCMP – all working towards delivering some of the short term actions in the BBTCMP. | | | | | | |
| | Grant funding will support some upgrades to the rail precinct, BSC is funding the remainder.2. | | | | | | |
| | Delivery timeframes are tight due to funding agreements, and construction timelines have taken in to account existing users of the spaces so disruption can be minimised. | | | | | | |
| | Upgrades will deliver a reinvigorated town centre – stronger connections and improved pedestrianisation along Byron Street, a more open and useable Railway Square and farmers markets in the centre of town.4. | | | | | | |
| Media | Mayor | | | | | | |
| spokesperso n | Acting General Manager | | | | | | |
| | Director of Infrastructure Services | | | | | | |
| | Director of Sustainable Environment and Economy | | | | | | |
| | BBTCMP Leadership Group Chair (external) | | | | | | |
| Work contact | Claire McGarry – 6626 7296 | | | | | | |
| Emorgonov | YES Tasked to When? | | | | | | |
| Emergency Services | whom? Construction phase | | | | | | |
| | Nikki Bourke | | | | | | |
| | Josh Winter | | | | | | |
| | | | | | | | |
| | | | | | | | |
| | | | | | | | |

| Potential level of impact | - | Railway Square POM Level 4 – Low impact on local area or group | Visitors Centre Refurb Level 4 – Low impact on local area or group | Byron Street Works Level 3 – High impact on local area or group | Farmers Market Relocation Level 3 – High impact on local area or group | | | |
|---------------------------|---|---|---|--|---|--|--|--|
| Spectrum | ☐ Involve – for prepa | | | | | | | |
| | ☐ Consult – during d | esign phase & for Po | Ms | | | | | |
| Stakeholder | Internal | | External | | | | | |
| S | □ Staff | | | ☐ Ratepayers | | | | |
| | Property maintenance | | ☐ Residents | | | | | |
| | o Cleaning | | | | | | | |
| | o Parks ope | | 0 | Website Trav | | | | |
| | G | ind drainage | 0 | | yron - Renae Weller | | | |
| | _ | nd licensing | 0 | Mooney | - Tom and Katherine | | | |
| | o Events | | 0 | • | orth and property | | | |
| | Building & certificatio | plumbing n (if required for | | owner for the | building | | | |
| | amenities) | | 0 | Byron Street I | | | | |
| | o Roads | | 0 | Businesses b St South Carp | acking on to Lawson park | | | |
| | Tourism al Developm | nd Economic ent | 0 | Farmers Mark | ket operators | | | |
| | ☐ Customer service | | 0 | Elements | | | | |
| | ☐ Councillors | | 0 | John Holland | Rail | | | |
| | □ BBTCMP LT – Cla | ire McGarry | ☐ Emerç | gency Services | | | | |
| | □ Rails Program Cor | ntrol Group | ☐ Busine | ess organisatior | าร | | | |
| | ☐ Executive Team | | 0 | Byron Visitor Serena Willia | Centre Board – ms | | | |
| | | | 0 | Byron Bay Ch - Gail Fuller | namber of Commerce | | | |
| | | | 0 | Byron Visitor | Centre – Mick Webb | | | |
| | | | 0 | Byron Commo Spooner | unity Centre– Paul | | | |

STAFF REPORTS - GENERAL MANAGER

4.1 - ATTACHMENT 1

| | | | | Progre | ss Associations |
|-----------------------------------|---|-----------------------|------------|----------|--|
| | | | | Local I | ndigenous groups |
| | | | | 0 | Arakwal Corporation – Gavin Brown |
| | | | | _ | overnment |
| | | | | Local n | |
| | | | | User g | roups of park and visitors centre |
| | | | | 0 | Markets |
| | | | | 0 | Planned events (refer BSC leasing/licensing) |
| | | | | 0 | Byron Environment Centre |
| | | | | 0 | Rough sleeper organisation (community centre, SHIFT etc) |
| Our promise | INFORM | | 1 | | |
| | We will keep you informed w | vhen construction is | s in progr | ess to m | inimise impacts. |
| | INVOLVE | | | | |
| | We will work with you to ens design plan and provide fee | | | | ons are directly reflected in the d the decision. |
| | CONSULT | | | | |
| | We will work with you to ens options developed and provi | | | | ons are directly reflected in the luenced the decision. |
| Evaluation | Agreed and completed do | etailed design deliv | ered | | |
| | 2. Agreement with Byron Er | nvironment Centre | regarding | their fu | ture presence on-site. |
| | 3. Progression to constructi | on | | | |
| | 4. Expending the grant fund | ds by the desired tin | neframes | ; | |
| | 5. Completed Plans of Man | agement | | | |
| | 6. Relocated farmers market | ets | | | |
| Internal staff | YES | | | | When? |
| | | Customer service | staff | | Ongoing |
| | | Rails Program Co | ntrol Gro | up | Ongoing |
| | | _ | | | |
| | | | | | |
| Submitted to Director or | 1 Feb | | Approv | ed | 5 Feb |
| Manager | | | Acting (| ЭM | |
| Reported to ET | 7 Feb | | Endors | ed | 7 Feb |
| Reported to Communicat ions Panel | Scheduled 13 Feb | | Endors | ed | When? |
| L | l . | l . | | | l . |

STAFF REPORTS - GENERAL MANAGER

Desirable

Essential

4.1 - ATTACHMENT 1

Not Applicable

NA

When designing your communication/engagement program, use the following matrix to help inform your decisions. The matrix is a guide only and there may be other methods that are applicable.

Optional

Method/Action Level 1 -Level 2 -Level 3 -Level 4 high high lower lower impact on impact impact on impact Byron on Byron local area on local Shire Shire or group area or group **INFORM** Letter/email to specific parties NA **SMS** NA NA NA Website notice Letter box drop NA Phone call NA **Phone HOTLINE** Message on hold NA NA Public notice advert (BSN) NA Echo advert NA **Northern Star** NA Bay FM NA ZZZ2LM NA NA NA Television advert NA NA E-news general Street signage Variable Message Signage (VMS) Rates notice NA NA Media release Brochure/flyer **Posters** Display **Community Access Point** Fact Sheet **FAQs CONSULT** Council report **Social Media** E-news group (specific) NA Drop in session One-on-one briefing Shop front display **Farmers Market stand** Survey - online NA Survey - paper NA Public meeting (open) Stakeholder meeting (by invitation) **Focus Group Public Exhibition** Site meeting/tour **INVOLVE** Online discussion forum NA **Project Reference Group** NA Roundtable NA NA **COLLABORATE** Charette NA **Deliberative Forum** NA World Cafe NA NA NA Summit NA NA NA **EMPOWER Independent Advisory Committee** NA NA NA **Ballot** NA NA NA

STAFF REPORTS - GENERAL MANAGER

4.1 - ATTACHMENT 1

| Method/Action | Level 1 – high impact on Byron Shire | Level 2 – lower impact on Byron Shire | Level 3 – high impact on local area or group | Level 4 – lower impact on local area or group |
|--------------------|--|---|--|--|
| Citizen jury/panel | | NA | | NA |

| | munication/engagement action | | | | | | |
|-------|---|-----------|---|--|---|--|---------|
| Actio | n (Method) | Objective | Stakeholders | Note | When | Tasked to | Cost \$ |
| 1 | Meeting with Byron Environment Centre (BEC) | Consult | Byron Environment Centre | | February 2018 | Mark Arnold, Claire McGarry | |
| 2 | Presentation to Masterplan Leadership Group | Consult | BBTCMP LG | | February 2018 | Claire McGarry | |
| 3 | Letter/email to specific stakeholders | Notify | Property owners Business Owners User Groups | Inviting stakeholders to provide input into design (Nov) Advising of design outcome Advising of upcoming works Inviting input into PoMs Requesting information on potential impacts Requesting information on uses of particular spaces (eg Lawson St South Carpark) Construction notification | November 2017 (completed) February 2018 April 2018 | Nikki Bourke (Nov) Claire McGarry (Feb & April) | \$700 |
| 4 | Website notice | Notify | | As above | December 2017 (completed) Ongoing | Amy Phillips Claire McGarry | \$300 |
| 5 | Town Centre Walk-around | Consult | Property owners Business | Hand deliver letters and concept plans Discuss projects | February 2018 | Claire McGarry Josh Winter | |

COMM Agenda

13 February 2018

| | munication/engagement action | | | N | 100 | | |
|-------|------------------------------|--------------------|--------------|---|------------------------------|----------------------------------|---------|
| Actio | n (Method) | Objective | Stakeholders | Note | When | Tasked to | Cost \$ |
| | | | owners | Gather feedback | | | |
| | | | User groups | Leave contact details | | | |
| 6 | Phone call | | | Follow up letters and drop ins | November 2017 (Completed) | Nikki Bourke | \$200 |
| | | | | | March 2018 | Claire McGarry | |
| 7 | Phone Project Contact | | | Claire McGarry, Place Manager 6626 7296 | All Phases | | |
| 8 | Arakwal Engagement | Inform and consult | | Standing agenda item on Arakwal MoU Committee | Ongoing | Claire McGarry | |
| 9 | Public notice advert (BSN) | | | Eol and RFx as required | As required | Project Officers | \$300 |
| 10 | Echo advert | | | During info/pop-up stands on site | Phase 1 & 2 | Media Comms Officer + Project | \$2000 |
| | | | | (2x small display adverts per phase) | | Officer | |
| 11 | BSN advert | | | During info/pop-up stands on site | Phase 1 & 2 | Media Comms Officer + Project | \$1200 |
| | | | | (2x quarter page display adverts per phase) | | Officers | |
| 12 | E-news general | | | Inviting stakeholders to provide input into design & PoMs | All phases | Claire McGarry | |
| | | | | Advice of final design outcome | | Comms team | |
| | | | | Construction notification | | | |
| 13 | Temporary Street signage | | | Inviting stakeholders to provide input | All phases | Media Comms Officer + Project | \$1080 |

COMM Agenda

13 February 2018

| | nunication/engagement act | | Otal ababbana | Nete | VAII | Table 14 | 016 |
|--------|---------------------------|-----------|---------------|--|------------|---------------------------------|---------|
| Action | n (Method) | Objective | Stakeholders | Note | When | Tasked to | Cost \$ |
| | | | | into design | | Officers | |
| | | | | Advice of final design outcome | | | |
| | | | | (A0 sized corflute signs in 3 locations during each phase = 9 signs) | | | |
| 14 | Media release | | | Inviting stakeholders to provide input into design | All phases | Media Comms Officer | |
| | | | | Advice of final design outcome | | Claire McGarry | |
| | | | | Construction notification | | | |
| 15 | FAQs | | | Fact sheet and website | Ongoing | Claire McGarry | \$200 |
| 16 | Council reports | | | As required | Ongoing | Claire McGarry Project Officers | \$700 |
| 17 | Councillor Bulletin | | | Project Updates | All phases | Claire McGarry | \$200 |
| 18 | Social Media | | | Inviting stakeholders to provide input into design | March 2018 | Digital Comms Officer | |
| | | | | Advice of final design outcomes Construction notification | | | |
| 19 | Social Media - paid | | | Inviting stakeholders to provide input into design | March 2018 | Digital Comms Officer | \$200 |
| | | | | Advise of final design outcome | | | |

COMM Agenda

13 February 2018

STAFF REPORTS - GENERAL MANAGER 4.1 - ATTACHMENT 1

| Comm | unication/engagement action | on plan | | | | | |
|--------|-----------------------------|-----------|--------------|---|------------|----------------|---------|
| Action | (Method) | Objective | Stakeholders | Note | When | Tasked to | Cost \$ |
| 20 | Information sessions | | | Inviting stakeholders to provide input into PoMs | March 2018 | Rob Van Iersel | \$1500 |
| 21 | One-on-one briefing | | | Provide opportunities for neighbouring businesses and key stakeholders/user groups for one on one briefings | March 2018 | Claire McGarry | \$300 |
| | TOTAL | | 1 | , | - | 1 | \$9,880 |

Please note that implementation of the above actions/tasks dependent upon approved budgets and resourcing. Cost is estimated based on previous similar projects.

STAFF REPORTS - CORPORATE AND COMMUNITY SERVICES

Report No. 4.2 Mullumbimby Hospital Project Reference Group - Draft Engagement

Plan

5 **Directorate:** Corporate and Community Services

Report Author: Deborah Stafford, Community Projects Officer (Generalist)

File No: 12018/69

Theme: Society and Culture

Community Development

Summary:

The Mullumbimby Hospital Site Project Reference Group (PRG) was established to provide advice and recommendations to Council on the best outcome for the Mullumbimby Hospital Hill site.

The PRG's objectives state that the group is required to "work with Council staff to develop an inclusive community engagement strategy for implementation by Council". This work has taken place and a Draft Engagement Plan has been developed. The Plan, which was endorsed by the Executive Team on 24 January 2018, outlines a considered approach to engagement that gives the community and stakeholders a genuine and meaningful voice in this high impact local project.

The engagement outcomes will inform the PRG's deliberation within the broader participatory planning process being undertaken by the group.

25

20

10

RECOMMENDATION:

That the Communication Panel note the Draft Engagement Plan (#E2017/101939).

30 Attachments:

1 DRAFT Community Engagement Plan - Mullumbimby Hospital Site, E2017/101939, page 18 U

35

STAFF REPORTS - CORPORATE AND COMMUNITY SERVICES

Report

5

10

15

20

30

The PRG Constitution includes a stated objective that the PRG "work(s) with Council staff to develop an inclusive community engagement strategy for implementation by Council". In order to facilitate this objective, and with the endorsement of the PRG, staff developed a Draft Engagement Plan to use as a starting point for discussion and feedback.

The Draft Plan was endorsed by the Executive Team on 24 January 2018. It was distributed to the PRG for review and revised in partnership with the group at their meeting on 6 February 2018.

It is noted in the Draft Plan that:

- Council has conducted significant, recent community engagement for a number of other
 processes, such as the Mullumbimby Masterplan and the Community Strategic Plan, and
 these outcomes will provide valuable pre-existing information for the group
- Other stakeholders have conducted significant, recent community engagement and these outcomes will provide additional valuable information for the group
- The PRG members themselves are valuable knowledge-holders and represent many voices from across the community

The engagement approach outlined in the Draft Plan sits within the broader PRG process which is, in itself, an effective and genuine public participation method.

25 Financial Implications

Existing budget allocations meet predicted expenditure in advertising costs (Job no. 2331.52) and workshop costs (Job no. 2331.8). Community Development staff costs are incorporated within the existing Community Development budget. Broader project expenses are allocated to Job no. 2379.6.

Statutory and Policy Compliance Implications

The Mullumbimby Hospital Site PRG was established by Council resolution (17-269).

- The PRG's Constitution states that principles underpinning the PRG are based on *The Community Charter Planning for the people a community charter for good planning in NSW* and require that:
 - the wellbeing of the whole community, the environment and future generations is considered
 - effective and genuine public participation is fundamental
 - open, inclusive, transparent and accountable processes are undertaken
 - objective and evidence-based advice is utilised.

45

40

CORPORATE AND COMMUNITY SERVICES



Community Development Consultation and Engagement Plan

| Issue: | Best outcome for the future use of the Mullumbimby Hospital Site |
|-------------|--|
| When | November 2017 to November 2018 |
| Background | The site of the former Mullumbimby hospital has been well-loved and supported by the community for over 115 years. Initially, the site was managed by a Reserve Trust made up of community members and then later by NSW Health who operated the hospital. |
| | The hospital was closed when the Byron Bay Central Hospital opened in 2016. NSW Health assured community consultation for the future of the site, however, when this did not happen and the potential sale of the site was announced, the Mullumbimby community lobbied government with a view to keeping the site for local community benefit. |
| | The Mullumbimby Hospital Action Group made the following statement in 2015 after it was known the hospital would close: |
| | The Mullumbimby Hospital Action Group (MHAG) is a united group of concerned and dedicated people who aim: To work with the NSW Government and Byron Shire Council to develop the Mullumbimby Hospital site for community purposes as the land has been used for health purposes for 115 years. The land was set aside for this purpose under the Mullumbimby Hospital Reserve Trust. The community use and development of the land should include: • a full range of aged care facilities and services • housing for people with a disability, • social housing that provides secure, sustainable, safe and affordable housing for vulnerable and disadvantaged people including housing for women headed households escaping domestic violence, |
| | NSW Health offered the sale of the site 'as is' to Byron Shire Council for \$1, on the condition the buildings would be demolished and the site remediated at Council's cost (estimated between \$2 - \$4 million). NSW Health had conducted a site assessment and found that the existing buildings were significantly contaminated with hazardous substances including asbestos. |
| | Byron Shire Council formed a group of community members (Project Reference Group) to carry out specific activities, as per the Constitution, to gain the best outcome from the future use of the site for Council, the Brunswick Valley community and its other stakeholders. |
| Governance | The Mullumbimby Hospital Site Project Reference Group (PRG) was established by Council resolution (17-269). |
| | The PRG's Constitution states that principles underpinning the PRG are based on |
| COMM Agenda | 13 February 2018 page |

| OT A EE DEDODTO | CODDODATE AND | | |
|-----------------|---------------|--------------------|---|
| STAFF REPORTS - | CORPORATE AND | COMMUNITY SERVICES | , |

4.2 - ATTACHMENT 1

The Community Charter – Planning for the people – a community charter for good planning in NSW and include:

- the wellbeing of the whole community, the environment and future generations is considered
- effective and genuine public participation is fundamental
- open, inclusive, transparent and accountable processes are undertaken
- objective and evidence-based advice is utilised.

The Constitution states that the PRG objectives are to:

- 1. propose and consider potential uses for the former Mullumbimby Hospital site
- utilise a best practice participatory planning process for the future use of the Hospital Hill site that gives the community and all stakeholders a genuine and meaningful voice
- 3. <u>work with Council staff to develop an inclusive community engagement strategy</u> <u>for implementation by Council</u>
- 4. consider potential constraints arising from the site contamination and the various options for remediating/ removing that contamination
- develop a set of clear criteria for assessment of recommendations and options to Council
- provide advice and recommendations to Council on the best outcome for the Hospital Hill site taking into consideration community and stakeholder input, data and zoning and regulatory requirements.

Purpose and Objectives

The purpose of engagement is to generate knowledge and a deep understanding of community needs that can inform recommendations to Council about the best future uses of the site.

The objectives of the community engagement program include:

- 1. acknowledging local history and identifying local knowledge that is relevant to possible future uses of the site
- 2. gaining deeper understanding of community needs and values in relation to proposed future uses of the site
- supporting community involvement in developing proposals for future uses of the site
- 4. managing expectations around the site
- 5. identifying potential community partners for project delivery
- 6. documenting the process for learning and future use.

Challenges

Engagement challenges include:

- a. Ensuring broad, deep and representative stakeholder engagement
- b. Managing expectations and information around the Hospital Site and what might be achievable
- c. Integrating historical connection with the site whilst re-imagining future uses.

STAFF REPORTS - CORPORATE AND COMMUNITY SERVICES

<u>4.2 - ATTACHMENT 1</u>

| Key messages | online survey, visiting a local contacting Council" All ideas will be considered reviewed and rated by the Round 2: invited community workshop or submit a pro- | online survey, visiting a local pop-up, talking to a PRG/group member or contacting Council" All ideas will be considered carefully and grouped into themes e.g. 'housing', reviewed and rated by the PRG/group. Round 2: invited community members can make their pitch at a themed workshop or submit a proposal for the group's consideration. The PRG will consider proposals and make recommendations to Council about | | | |
|---------------------------|--|--|--|--|--|
| Detential level | Laval 4 high impact on local | | | | |
| Potential level of impact | Level 1 – high impact on local | government area | | | |
| Stakeholders | Internal | External | | | |
| | Mullumbimby Hospital Site PRG | In the Brunswick Valley, focused on Mullumbimby, including: | | | |
| | Access Consultative | Ratepayers | | | |
| | Working Group (ACWG) | Residents | | | |
| | Staff | Commercial businesses | | | |
| | Councillors | Urban and rural properties | | | |
| | | Tweed Byron Aboriginal Land Council and Bundjalung of Byron Bay (Arakwal) Corporation | | | |
| | | Business organisations (e.g. Chambers) | | | |
| | | Progress Associations and other community groups | | | |
| | | Local media | | | |
| | | Visitors | | | |

| IAP2 Public Participation | IAP2 Public Participation Spectrum | | | | |
|------------------------------|--|--|--|--|--|
| IAP2 Public Participation | □ Inform | | | | |
| Spectrum | ☐ Consult | | | | |
| | ☐ Involve | | | | |
| | □ Collaborate | | | | |
| Public participation goal | Collaborate: To partner with the public in each aspect of the decision including the development of alternatives and identification of the preferred solution. | | | | |

Our promise

INFORM

We will keep you informed.

CONSULT

We will keep you informed, listen to and acknowledge concerns and aspirations, and provide feedback on how public input influenced the decision.

INVOLVE

We will work with you to ensure that your concerns and aspirations are directly reflected in the alternatives developed and provide feedback on how public input influenced the decision.

COLLABORATE

We will look to you for advice and innovation in formulating solutions and incorporate your advice and recommendation into the decisions to the maximum extent possible.

Engagement Strategies

What we know already

Council has carried out recent, comprehensive community engagement activities and the PRG will draw on findings from:

- Community Strategic Plan (CSP) engagement identifies local aspirations and priorities within the Byron Shire, including the Brunswick Valley
- Mullumbimby Masterplan engagement identifies community priorities, needs and placemaking strategies specific to Mullumbimby and the hospital site

The PRG will also draw on findings from previous engagement, including, but not limited to:

- Extensive consultation about future use of the hospital site conducted by the Mullumbimby Hospital Action Group (MHAG)
- Consultation with local people experiencing homelessness on their priorities and needs, led by the Byron Community Centre.

Communicating with PRG network

PRG members, including community members, stakeholder representatives, Councillors and staff, will communicate with their networks throughout the term of the group. This will provide a valuable engagement mechanism for both distributing and collecting information. PRG members are developing individual strategies for communicating with their networks to ensure that activities are relevant and appropriate.

Project-specific Engagement

Stage 1: Broad engagement

- focused on community visioning
- using online tools, online and paper survey, and place-based opportunities planned and led by PRG members ("PRG popups") with Council support, including parklet, presence at local markets, and a 'soap box' at locations in Mullumbimby, New Brighton and Ocean Shores.

Stage 2: Deep engagement

focused on investigating and exploring priority themes

STAFF REPORTS - CORPORATE AND COMMUNITY SERVICES

4.2 - ATTACHMENT 1

 3 workshops with identified stakeholders presenting pitches and/or written submissions to PRG (with content experts present, as relevant)

| Step 1 | Draft Community Engagement Plan provided to Executive Team for consideration at 24 th January 2018 meeting |
|---------|--|
| Step 2 | Draft Community Engagement Plan distributed to PRG for feedback and input prior to/at 6 th February 2018 meeting |
| Step 3 | Draft engagement activities reviewed with feedback incorporated |
| Step 4 | Presentation of Draft Community Engagement Plan to Communications Panel |
| Step 5 | Draft engagement activities reviewed with feedback incorporated |
| Step 6 | Finalise engagement materials, book activities and release engagement calendar (online and advertised) |
| Step 7 | PRG members distribute information to their networks |
| Step 8 | Advertising and media around engagement activities, including direct communication to known community groups and interested parties. |
| Step 9 | Implement Stage 1 of the engagement plan |
| Step 10 | Data analysis from Stage 1, including identification of themes |
| Step 11 | Progress report provided to Executive Team and PRG for consideration and feedback |
| Step 12 | Implement Stage 2 – pitches presented at 3 themed workshops |
| Step 13 | Data analysis from Stage 2 |
| Step 14 | Use findings to move into 'Explore Common Ground' phase and 'Decide Together' phases of PRG process |
| | Note: subsequent phases of PRG process will be supported by expert consultant, Professor John Byrne (already engaged). |
| | Step 2 Step 3 Step 4 Step 5 Step 6 Step 7 Step 8 Step 9 Step 10 Step 11 Step 12 Step 13 |

STAFF REPORTS - CORPORATE AND COMMUNITY SERVICES 4.2 - ATTACHMENT 1

| Evaluation | Numbers of people that participate in engagement activities | | | |
|-------------------|---|--|--|--|
| | Documented outcomes of ideas (number and breadth) | | | |
| | Themes broadly defined | | | |
| Key spokespersons | Cr Jeannette Martin (PRG Spokesperson/Chair of PRG) | | | |
| | Gill Lomath (PRG Spokesperson/Community Representative) | | | |
| | Mark Arnold (Director Corporate and Community Services) | | | |

STAFF REPORTS - CORPORATE AND COMMUNITY SERVICES

4.2 - ATTACHMENT 1

Engagement Program Matrix: Reference Guide (abridged to fit PRG purpose)

Key: Essential Desirable Optional

| Engagement Level | Method | Recommendation for Level 1 (high impact on Byron Shire) |
|------------------|---|--|
| INFORM | Letter/email to specific parties Website notice Phone contact available | |
| | Public notice advert Echo advert | |
| | Bay FM | |
| | E-news general | |
| | Media release | |
| | Brochure/flyer | |
| | Community Access Points | |
| | Fact Sheet | |
| | FAQs | |
| CONSULT | Council report | |
| CONSOLI | Social Media | |
| | Survey - online | |
| | Survey - paper | |
| | Stakeholder meeting (by invitation) | |
| | Public Exhibition | |
| INVOLVE | Online discussion forum | |
| | Focus group | |
| | Project Reference Group Deliberative Forum | |
| COLLABORATE | Deliberative Forum | |

STAFF REPORTS - CORPORATE AND COMMUNITY SERVICES

| 4.2 | - A7 | ГТА | СН | Μŀ | ΞN | T 1 |
|-----|------|-----|----|----|----|-----|
| | | | | | | |

| | mmunication and e | • | | Nete |)A// | Total of the | 0 |
|----------|----------------------------------|-----------|---|--|--|---|-----------------------------------|
| Tas | SK | Objective | Stakeholders | Note | When | Tasked to | Cost \$ |
| 1 | Letter/email to specific parties | 3,4 | Community groups and individuals with identified interest/prior contact | Provide Fact Sheet and details of engagement opportunities | February 2018 | Joanne/ Deb/ Rachel | Internal staff |
| 2 | Website notice | 3,4 | All | Link to Your Say Byron Shire site, include PRG details and materials e.g. Fact Sheet | February 2018 | Joanne/ Deb/ Rachel Amy Phillips | Internal staff |
| 3 | Phone contact available | 1,2,3,4,5 | All | Advise customer service team of contact staff | Ongoing | Joanne/ Deb/Rachel | Internal staff |
| 4 | Public notice advert | 3,4 | All | Provide details of engagement opportunities | February and March 2018 | Deb/Rachel | Advertising rates (\$360 approx.) |
| 5 | Echo advert | 3,4 | All | Provide details of engagement opportunities | February 2018 | Deb/Rachel Annie Lewis | Advertising rates (\$300 approx.) |
| <u> </u> | Bay FM | 3,4 | All | Goals of project, PRG purpose etc. and details of engagement opportunities | March 2018 – throughout engagement period | Annie Lewis – interview with the Mayor, Chair or Spokesperson | Internal staff |
| 7 | E-news general | 3,4 | Subscribers to Council | Provide details of engagement opportunities | February and March 2018 (x2) | Deb/Rachel Annie Lewis | Internal staff |
| 3 | Media release | 3,4 | All | Project objectives and details of engagement opportunities (includes Northern Star and Byron Shire News) | February and March 2018 (x2) | Annie Lewis | Internal staff |
| 9 | Brochure/flyer | 3,4 | All | Goals of project, PRG purpose etc. and details of engagement | February | Deb/Joanne/Rachel | Internal staff |

STAFF REPORTS - CORPORATE AND COMMUNITY SERVICES

4.2 - ATTACHMENT 1

| | nmunication and e | | ction plan | | | | 4.2 - ATTACHMENT T |
|-----|----------------------------|-----------|----------------------------|--|---|---------------------|---|
| Tas | sk | Objective | Stakeholders | Note | When | Tasked to | Cost \$ |
| | | | | opportunities | | | |
| 10 | Community Access Points | 3,4 | Brunswick Valley community | Mullumbimby Administration Office – Front Counter + Brunswick Heads Library (targeting Brunswick Valley) | February and March | Deb/Joanne/Rachel | Internal staff |
| 11 | Fact Sheet | 3,4 | All | Fact Sheet outlining project and details for engagement opportunities | February 2018 | Joanne/ Deb | Internal staff |
| 12 | FAQs | 3,4 | All | Provide answers to FAQs on Your Say Byron Shire site | Throughout engagement period and beyond | Joanne/ Deb/ Rachel | Internal staff |
| 13 | Council memo | 3,4 | Councillors and staff | Outline engagement project for information and encouraging involvement | February 2018 | Joanne/ Deb/ David | Internal staff |
| 14 | Social Media | 3,4 | All | Promote details of engagement opportunities | Throughout engagement period and beyond | Amy Phillips | Internal staff Advertising rates (Facebook \$150) |
| 15 | Survey - online | 1,2,3,4,5 | All | Embedded in Your Say Byron Shire site | During February/ March consultation period | Joanne/ Deb/ Rachel | Internal staff |
| 16 | Survey - paper | 1,2,3,4,5 | All | Distribute to libraries, community centres, Brunswick Heads Visitor Centre | During February/ March consultation period | Joanne/ Deb/ Rachel | Internal staff |
| 17 | Drop in session | 1,2,3,4,5 | All | "PRG pop-ups", including parklet in Mullumbimby and Ocean Shores, Markets and | March | Joanne/ Deb//Rachel | Internal staff |

STAFF REPORTS - CORPORATE AND COMMUNITY SERVICES

4.2 - ATTACHMENT 1

| Cor | nmunication and en | gagement a | ction plan | | | | |
|-----|-------------------------------|------------------------|-----------------|---|---|---------------------------------|--|
| Tas | k | Objective Stakeholders | | Note | When | Tasked to | Cost \$ |
| | | | | 'soap box' | | PRG members | |
| 18 | Public Exhibition | 1,2,3,4,5 | All | As required | As scheduled | Joanne/Deb/David | Internal staff |
| 19 | Online discussion forum | 1,2,3,4,5 | All | Your Say Byron Shire platform, moderated | During February/ March consultation period | Joanne/ Deb/ Rachel | Internal staff |
| 20 | Focus Group | 1,2,3,4,5 | invitation only | Three themed workshops for presentation of pitches (Engagement Stage 2) | April 2018 | Joanne/ Deb/ Rachel | Internal staff Catering costs (\$300) |
| 21 | Project Reference Group | 1,2,3,4,5,6 | PRG members | Draft Community Engagement Plan presented and feedback invited. | Feedback: 6 February 2018 Throughout engagement period | Joanne/ Deb/ Rachel PRG members | Internal staff (Room hire & consultant fees included in broader project budget) |
| 24 | Deliberative Forum | 1,2,3,4,5,6 | PRG members | Incorporated in PRG deliberative process | May –July 2018 | Joanne/ Deb/ David PRG members | Internal staff As above |
| | TOTAL | \$1,110 | | | | | |

IAP2 Spectrum

of Public Participation



Increasing Level of Public Impact

Public participation goal

Inform

To provide the public with balanced and objective information to assist them in understanding the problem, alternatives, opportunities and/or solutions.

Consult

To obtain public feedback on analysis, alternatives and/or decisions.

Involve

To work directly with the public throughout the process to ensure that public concerns and aspirations are consistently understood and considered.

Collaborate

To partner with the public in each aspect of the decision including the development of alternatives and the identification of the preferred solution.

Empower

To place final decision-making in the hands of the public.

Promise to the public

We will keep you informed. We will keep you informed, listen to and acknowledge concerns and aspirations, and provide feedback on how public input influenced the decision.

We will work with you to ensure that your concerns and aspirations are directly reflected in the alternatives developed and provide feedback on how public input influenced the decision. We will look to you for advice and innovation in formulating solutions and incorporate your advice and recommendations into the decisions to the maximum extent possible.

We will implement what you decide.

Example techniques

- Fact sheets
- Web sites
- Open houses
- Public comment
- Focus groups
- Surveys
- Public meetings
- Workshops
- Deliberative polling
- Citizen advisory committees
- Consensusbuilding
- Participatory decisionmaking
- Citizen juries
- Ballots
- Delegated decision

© 2007 International Association for Public Participation

STAFF REPORTS - SUSTAINABLE ENVIRONMENT AND ECONOMY

Report No. 4.3 Draft Communication Plans for several Environmental and Economic

Planning Projects

5 **Directorate:** Sustainable Environment and Economy

Report Author: Sharyn French, Manager Environmental and Economic Planning

File No: 12018/93 Theme: Ecology

Planning Policy and Natural Environment

Summary:

10

20

25

This report tables the following projects draft communication plans for consideration by the Panel:

Emissions Reduction Strategy

- Byron Bay Town Centre Review of Planning Controls Pre-Gateway Consultation
- Rural Event Sites Pre-Gateway Consultation
- Coastal Zone Management Plan for the Eastern Precincts of the Byron Bay Embayment

The Executive Team considered the first three plans at their 7 February 2018 meeting. Any changes made will be discussed at the 13 February Communications Panel meeting.

RECOMMENDATION:

That the Communications Panel consider the following projects Communication Plans:

- Emissions Reduction Strategy
- Byron Bay Town Centre Review of Planning Controls Pre-Gateway Consultation
- Rural Event Sites Pre-Gateway Consultation
- Coastal Zone Management Plan for the Eastern Precincts of the Byron Bay Embayment

Attachments:

- 1 2018 Emissions Reduction Strategy Development Communications Plan DRAFT, E2018/3118 , page 30 $34 \mathbb{J}$
 - 2 26.2017.6.1 Draft Communication & Engagement Plan BBTC Planning Controls review Pre-Gateway Consultation, E2018/3858 , page $40\underline{\mathbb{J}}$
 - 26.2016.4.1 Rural Events Sites Communication and Engagement Plan Stage 1 Pre-Gateway, E2018/5485 , page 48.
- 35 4 Community Engagement Plan CZMP for the Eastern Precincts of the BBE, E2018/5402, page 56.

Report

5

15

35

45

Emissions Reduction Strategy

Council resolved at the 23 March 2017 meeting (Resolution 17-086) two specific targets:

- Council commits to achieving 100% net Zero Emissions by 2025 in collaboration with Zero Emissions Byron (ZEB).
 - Council commit itself to source 100% of its energy through renewable energy within 10 years.
- 10 In order to achieve these targets, an Emissions Reduction Strategy is being developed.

The objectives of the Emissions Reduction Strategy are:

- To develop a succinct Emissions Reduction Strategy that outlines the path towards Council
 operations achieving net zero emissions by 2025/2026 and sourcing 100% of its energy
 through renewable energy by 2027.
- To provide specific actions for delivery by each Council directorate.
- To collaborate with ZEB in the development of Council's Emissions Reduction Strategy.
- To establish Council's role and level of service in supporting our community's drive towards net zero emissions.
- To investigate best practice programs to work towards incorporating scope 3 emissions initiatives into the Emissions Reduction Strategy.
- The Communications and Engagement plan (Attachment 1) is necessary to ensure, that through engagement, Council will get a robust and well considered Strategy that's had community buy-in and thus a greater level of acceptance from key stakeholders.

Byron Bay Town Centre Review of Planning Controls - Pre-Gateway Consultation

In line with recommendations of the Byron Bay Town Centre Masterplan, Council has commenced a review of the planning controls that are applicable to the Town Centre.

Updating the planning controls will allow changes to Byron Local Environmental Plan (LEP) and Development Control Plan (DCP) to reflect the outcomes of the Masterplan and align with the unique characteristic and location of the town centre.

The review relates to the part of town currently zoned B2 Local Centre, which essentially takes in either side of Jonson Street, from the beachfront in the north to Browning Street in the south, west to the rail corridor and east to Middleton Street.

- 40 Two Planning Proposals were reported to the Council meeting of 23 November 2017:
 - 26.2017.5.1 amend Byron LEP 2014 to permit a range of additional land uses for the rail corridor / rail station precinct and Butler Street reserve; and
 - 26.2017.6.1 amend the LEP to change the zoning of the Byron Bay Town Centre, amend building height controls, and introduce new building controls aimed at facilitating design excellence.

Council resolved (17-599):

- 1. That Planning Proposal 26.2017.5.1 (excluding that part relating to the Butler Street Reserve) be approved by Council to proceed to gateway determination and for public exhibition.
- 2. That the balance of Planning Proposal 26.2017.5.1 (relating to the Butler Street Reserve) and Planning Proposal 26.2017.6.1 be deferred for public consultation including the following:
 - a) conducting community information sessions and collating feedback.
 - b) issuing a media release and Council website post at least two weeks prior to the first information session to advise the community of the planning proposals with notice of all information sessions.
- That following completion of the information sessions and other community consultation, a
 report be received by Council, no later than the March Ordinary meeting, with a review of the community meetings and consultation.

Following the resolution, Planning Proposal 26.2017.5.1 was amended (to remove the Butler Street Reserve component) and sent to the Department of Environment and Planning. Gateway approval was received 25 January 2018 and public exhibition is planned for March.

The attached Communication and Engagement Plan relates to the pre-Gateway consultation work required by virtue of the Council resolution for 26.2017.6.1 (including the Butler Street proposals).

- 20 The objectives of that Planning Proposal are:
 - 1. Review the zoning of the Byron Bay Town Centre to:
 - reflect its place as the primary commercial centre in the Shire and the region;
 - provide opportunities for people to live in the town centre; and
 - restrict options for tourism accommodation in the Town Centre.
- 25 2. Review the planning controls that establish the maximum allowable height of buildings in the town centre, to:
 - maintain the three-storey maximum height;
 - maintain and enhance the existing character of Byron Bay; and
 - facilitate mixed use buildings that respond to the Byron Bay climate, particularly by maximising natural ventilation and light.
 - 3. Introduce new planning controls that will facilitate better design of both buildings and the streetscape and activate important street fronts;
 - 4. Amend car parking provisions to assist in reducing the number of cars in the Town Centre, and improve design outcomes by the removal of car parking on site; and
- 5. To specify additional permitted uses with consent under Schedule 1 on land at Butler Street Reserve (Zone RE1 Public Recreation) to permit Car Parks and Passenger Transport Facilities and facilitate the reduction of traffic congestion within Byron Bay Town Centre.
- The Communications and Engagement Plan (Attachment 2) proposes a variety of consultation and engagement activities, including Councillors Workshop; discussions with Byron Bay Town Centre Leadership Group, drop-in Community Information Sessions in the Town Centre, as well as the normal advertising and media.
- The pre-consultation activities are likely to require a budget of \$2,500-\$3,000. This would be repeated for the consultation activities that will be required following the Gateway approval.

The total budget requirement is likely to be in the order of \$5,000-\$6,000.

50

5

15

30

Rural Event Sites - Pre-Gateway Consultation

In recent years Council has received complaints regarding a number of unauthorised wedding venues in the rural parts of the Shire, resulting in a variety of compliance actions. A number of development applications have also been dealt with, the majority of which have been withdrawn or refused.

A report on the matter was presented to the Council meeting of 23 November 2017, recommending that Council prepare a draft Planning Proposal to amend Byron Local Environmental Plan 2014 to insert a clause permitting function centres with consent in zones RU1 and RU2, subject to a range of controls which will manage impacts on existing residents.

At that meeting, Council resolved (17-594):

5

10

15

25

30

45

- 1. Prepare a draft Planning Proposal to amend Byron Local Environmental Plan 2014 to insert a clause permitting function centres with consent in zones RU1, RU2 and R5 subject to a range of controls which will manage impacts on existing residents.
- 2. Conduct information sessions in all rural communities where the proposal may have affect.
- 3. Issue a media release and Council website post at least two weeks prior to the first information session to advise the community of the planning proposal with notice of all information sessions.
- 20 4. Following completion of the information sessions and other community consultation, a report be received by Council with a review of the community meetings and consultation

The attached draft Communications and Engagement Plan (Attachment 3) has been prepared in response to this resolution.

It relates to the 'pre-Gateway' exhibition required by Council's resolution.

The Communications and Engagement Plan requires a budget of around \$2,500 (not including staff time) for this pre-gateway stage. It is expected that similar consultation activities will be required as a condition of Gateway approval, and so the overall budget will be at least \$5,000.

Coastal Zone Management Plan for the Eastern Precincts of the Byron Bay Embayment

Council considered a report at the 26 October 2017 meeting on the Ministers and NSW Coastal Panel's advice on the draft Coastal Zone Management Plan for the Byron Bay Embayment, which included amongst other advice excising the Belongil spit area from the plan and resubmiting for Ministerial certification. At this meeting Council resolved (*Resolution 17-521*) to prepare a Coastal Zone Management Plan (CZMP) for the Eastern Precincts of the Byron Bay Embayment (BBE) for Cape Byron to Main Beach, comprising Wategos/Little Wategos, The Pass, Clarkes Beach and Main Beach precincts.

Under the Coastal Protection Act 1979 Council is required to exhibit the plan for a minimum 21 days. Office of Environment and Heritage's Guidelines for Preparing a Coastal Zone Management Plan state:

'Community participation during the preparation of the CZMP should exceed the minimum requirements in the Coastal Protection Act 1979 and should include consultation with local Aboriginal communities'.

A report is being tabled at the 22 February 2018 Council meeting which provides an update on the Plans development and the consultation already undertaken with key stakeholders.

The Communications and Engagement Plan (Attachment 4) has been prepared in response to both regulatory, and Council and community consultation expectations and requirements.

Financial Implications

Delivery of the Communication and Engagement Plans will be met by the projects respective budgets.

Statutory and Policy Compliance Implications

N/A

10



Communication and Engagement Plan #E2018/3118

| | L | , | |
|--|---|---|--|
| | | | |
| | | | |

| Project name | Emissions Reduction Strategy | | | |
|--------------|---|--|--|--|
| When | January to August 2018 | | | |
| Background | In recognition of the importance local government plays in addressing climate change, Byron Shire Council has been actively implementing emission reduction strategies and reporting on emissions since 2004. Council developed the <i>Greenhouse Action Strategy 2004</i> to identify ways to reduce greenhouse gas emissions. The scope of the third version of the <i>Greenhouse</i> Action Strategy 2004, retitled the Byron Shire Low Carbon Strategy 2014, incorporated preparations for peak oil challenges. | | | |
| | Council resolved at the 23 March 2017 meeting (Resolution 17-086) two specific targets: | | | |
| | Council commits to achieving 100% net Zero Emissions by 2025 in collaboration with Zero Emissions Byron (ZEB). | | | |
| | Council commit itself to source 100% of its energy through renewable energy within 10 years. | | | |
| | In order to achieve these targets, an Emissions Reduction Strategy will be developed as a transition from the Low Carbon Strategy. | | | |
| | This communications plan is necessary to ensure, that through engagement, Council will get a robust and well considered Strategy that's had community buy-in and thus a greater level of acceptance from key stakeholders. | | | |
| Governance | No relevant legislative requirements. | | | |
| Objectives | To develop a meaningful Strategy with reasonable and feasible actions that can be delivered by Council within the timeframes required. | | | |
| | 2. To achieve stakeholder acceptance and successful adoption by Council. | | | |
| | 3. To provide clear information to all stakeholders. | | | |
| | 4. To provide key internal stakeholders an understanding of the potential benefits of emissions reduction, to assist with 'buy-in' and strategy development. | | | |
| Challenges | 1. Internal buy-in | | | |
| | 2. Political expectations | | | |
| | 3. Community stakeholder expectation | | | |
| | 4. Timeframe expectations | | | |
| Key messages | The Strategy will guide Council to achieving zero net emissions target, using NGERs carbon accounting methodology. | | | |
| | Council will have opportunities to realise possible income streams from potential projects and or partnerships. | | | |
| | The Shire will be future-proofed and more resilient to energy supply changes. | | | |

| STAFF REPORTS - SUSTA | INABLE ENVIRONMENT AN | <u>D ECONOMY</u> <u>4.3 - ATTACHMEN</u> | | | |
|------------------------------------|--|--|--|--|--|
| | Council will work collaboratively to lead the community in reducing emissions and addressing Climate Change. | | | | |
| Media spokesperson | ■ Simon Richardson – Mayor | | | | |
| | Mark Arnold – Actin | g General Manager | | | |
| | ■ Shannon Burt – Dire | ector Sustainable Environment and Economy | | | |
| Work contact | Ronnie Lawton | | | | |
| | Sustainability and Emissions | s Reduction Officer | | | |
| | Phone: 02 6626 7294 | | | | |
| | Email: Ronnie.Lawton@byro | on.nsw.gov.au | | | |
| Emergency Services | NO | | | | |
| Potential level of impact | ☐ Level 1 – high impa | ct on Byron Shire | | | |
| IAP2 Public Participation Spectrum | □ Inform | | | | |
| Tarticipation opecitum | □ Consult | | | | |
| | □ Involve | | | | |
| | ☐ Collaborate | | | | |
| Stakeholders | Internal | External | | | |
| | □ Staff | □ Ratepayers | | | |
| | □ ET | □ Residents | | | |
| | ☐ Councillors | ☐ Visitors/Tourists | | | |
| | ☐ Committee | ☐ Business organisations (eg. Chambers) | | | |
| | | ☐ Zero Emissions Byron & other NGO's | | | |
| | | ☐ State government | | | |
| | | ☐ Neighbouring LGAs | | | |
| | | ☐ Local media | | | |
| Our promise | INFORM We will keep you informed. | | | | |
| | | listen to and acknowledge concerns and edback on how public input influenced the decision. | | | |
| | | nsure that your concerns and aspirations are tive developed and provide feedback on how public on. | | | |
| | We will work with you to en considered d in the alternation input influenced the decision COLLABORATE We will look to you for advice the consideration of t | tive developed and provide feedback on how public | | | |

STAFF REPORTS - SUSTAINABLE ENVIRONMENT AND ECONOMY

4.3 - ATTACHMENT 1

| Evaluation | Number of engagement activities, community consulted and submissions received on the draft Strategy. | | | |
|-------------------------------------|--|---|------------------------|--|
| | 2. | Active participation in the development of the Strategy by cross directorate working group members. | | |
| | 3. | Successful adoption of the Strategy by Council. | | |
| Internal staff | YES | | | |
| | Ronnie Lawton to notify relevant staff at start of the consultation period | | | |
| Submitted to Director or Manager | YES | | Approved | |
| Reported to ET | YES | | Date: 7 February 2018 | |
| Reported to Communications Panel | YES | | Date: 13 February 2018 | |

STAFF REPORTS - SUSTAINABLE ENVIRONMENT AND ECONOMY

4.3 - ATTACHMENT 1

| Communication/engageme | nt action pla | n | | | | |
|---|---------------|--------------------------------|--|-------------------------------|------------------------|--------------------|
| Action (Method) | Objective | Stakeholders | Description | When | Tasked to | Cost \$ |
| Initial consultation with Executive Team | 1,2, 3 & 4 | ET | Provide project plan. Identify key internal stakeholders | 7 February 2018 | EEP – Ronnie Lawton | Staff time |
| Begin initial consultation with SIWG (Note: SIWG under review). | 1,2, 3 & 4 | ET Key internal stakeholders | Provide project plan. Update of Low Carbon Strategy actions Develop progress monitoring structure, including regular updates with Mayor. | February – March 2018 | EEP - Ronnie Lawton | Staff time |
| Meet with allocated/nominated action officers | 1,2, 3 & 4 | Key Internal Staff | Draft SMART actions | February – May 2018 | EEP - Ronnie Lawton | Staff time |
| Engage with ZEB | 1 & 2 | ZEB | Collaborate with ZEB on Strategy. | February – May 2018 | EEP – Ronnie Lawton | Staff time |
| Consult with Sustainability Panel/Committee | 3 & 4 | Community representatives | Provide draft Strategy for review | February – May 2018 | EEP – Ronnie Lawton | Staff time |
| Council adoption of draft strategy of Public Ex. | 2, 3 & 4 | Councillors | Provide draft Strategy for review | 24 May 2018 | EEP – Ronnie Lawton | Staff time |
| Public Exhibition (6 weeks) |) | 1 | 1 | | I . | <u> </u> |
| Letter/email to specific parties | 3 | Community groups (i.e. ZEB) | Letter/Email to explain Strategy and invite attendance at both/either: -public open meetings Will contain dates and venues of meetings, links to website, perhaps FAQs as well. | Week commencing 11/06/2018 | EEP – Ronnie Lawton | Staff time \$25 |

STAFF REPORTS - SUSTAINABLE ENVIRONMENT AND ECONOMY

4.3 - ATTACHMENT 1

| Communication/engagement action plan | | | | | | |
|--------------------------------------|-----------|---------------------------------|--|--|---|--|
| Action (Method) | Objective | Stakeholders | Description | When | Tasked to | Cost \$ |
| Website notice | 2 & 3 | Wider Community | To inform community of the Strategy and invite feedback | Notice to be online week commencing 11/06/2018 | Communications Team | |
| Public notice advert (BSN) | 2 & 3 | Wider Community | To inform community of the Strategy and invite feedback. | Week commencing 11/06/2018 | Communications Team | Staff time |
| Echo advert | 2 & 3 | Wider Community | The ad will alert people who may not read the council notices. | Week commencing 11/06/2018 | Communications Team | \$735 |
| FAQs | 2 & 3 | Wider Community | To inform community of the Strategy and invite feedback. | Week commencing 11/06/2018 | EEP – Ronnie Lawton | Staff time |
| Social Media | 2 & 3 | Wider Community | As required and with other posts to remind people about important dates. | Week commencing 11/06/2018 | Communications Team | Staff time \$300 |
| Online Engagement | 2 & 3 | Wider Community | Have your say Byron Shire. | Set up - Week commencing 11/06/2018 | Communications Team | Staff time |
| E-news general | 2 & 3 | Wider Community | Notification of the process with link to details about Strategy etc. Notification of closing date for submissions and what will happen from there. | Week commencing 11/06/2018 | Communications Team | Staff time |
| Media Releases | 2 & 3 | Wider Community | 2 x media releases to: To inform community of the Strategy and invite feedback. Notify about closing date for submissions, and details about what happens from here. | Week commencing 11/06/2018 16/07/2018 | Communications Team | Staff time |
| Stakeholder meeting (by invitation) | 2 & 3 | Relevant community groups | To facilitate discussion of the Strategy and inform and discuss further detail. | Session to be scheduled for late June. | EEP – Ronnie Lawton and Daniel Harper | Staff time, function room hire and refreshments |

COMM Agenda

13 February 2018

STAFF REPORTS - SUSTAINABLE ENVIRONMENT AND ECONOMY

4.3 - ATTACHMENT 1

| Communication/engagement action plan | | | | | | | |
|--------------------------------------|-----------|--|-------------|------|-----------|---------|--|
| Action (Method) | Objective | Stakeholders | Description | When | Tasked to | Cost \$ | |
| | | | | | | ~\$200 | |
| TOTAL | | Approximately \$2,500. (Incorporating external assistance to manage submissions if required). Nominal Budget #2606.34 | | | | | |

Please note that implementation of the above actions/tasks dependent upon approved budgets and resourcing. Cost is estimated based on previous similar projects.



5

Communication and Engagement Plan

(#E2018/3858)

Byron Bay Town Centre
Review of Planning Controls
Pre-Gateway Consultation

| Project name | Byron Bay Town Centre Masterplan Planning Control Review – Pre-Gateway Consultation |
|--------------|--|
| When | Late February to April 2018 |
| Background | In line with recommendations of the Byron Bay Town Centre Masterplan, Council has commenced a review of the planning controls that are applicable to the Town Centre. |
| | The development of the Masterplan helped draw together ideas from property owners, business and community, planned infrastructure upgrades and funding opportunities to activate areas within the Byron Bay town centre. |
| | Updating the planning controls will allow changes to Byron Local Environmental Plan (LEP) and Development Control Plan (DCP) to reflect the outcomes of the Masterplan and align with the unique characteristic and location of the town centre. |
| | The review relates to the part of town currently zoned B2 Local Centre, which essentially takes in either side of Jonson Street, from the beachfront in the north to Browning Street in the south, west to the rail corridor and east to Middleton Street (see below). |



Governance

At the Council meeting of 23 November, Council resolved (17-599):

That the balance of Planning Proposal 26.2017.5.1 (relating to the Butler Street Reserve) and Planning Proposal 26.2017.6.1 be deferred for public consultation including the following:

- a) conducting community information sessions and collating feedback.
- issuing a media release and Council website post at least two weeks prior to the first information session to advise the community of the planning proposals with notice of all information sessions.

That following completion of the information sessions and other community consultation, a report be received by Council, no later than the March Ordinary meeting, with a review of the community meetings and consultation.

Objectives

- 1. Review the zoning of the Byron Bay Town Centre to:
 - reflect its place as the primary commercial centre in the Shire and the region;
 - provide opportunities for people to live in the town centre; and
 - restrict options for tourism accommodation in the Town Centre.
- 2. Review the planning controls that establish the maximum allowable height of buildings in the town centre, to:
 - maintain the three-storey maximum height;
 - maintain and enhance the existing character of Byron Bay; and
 - facilitate mixed use buildings that respond to the Byron Bay climate, particularly by maximising natural ventilation and light.
- 3. Introduce new planning controls that will facilitate better design of both

STAFF REPORTS - SUSTAINABLE ENVIRONMENT AND ECONOMY

| | | buildings and the streetscape and activate important street fronts; and |
|------------|----|--|
| | 4. | Amend car parking provisions to assist in reducing the number of cars in the Town Centre, and improve design outcomes by the removal of car parking on site. |
| | 5. | To specify additional permitted uses with consent under Schedule 1 on land at Butler Street Reserve (Zone RE1 Public Recreation) to permit Car Parks and Passenger Transport Facilities and facilitate the reduction of traffic congestion within Byron Bay Town Centre. |
| Challenges | 1. | 'Distractions' associated with contentious Council decisions/ proposals that relate to Byron Bay – in the later half of 2017, there were some actions undertaken in the town centre (e.g. tree clearing in Railway Park; Plan of Management Rec Grounds), that generated significant negative community comment. This led to an environment of mistrust. |
| | 2. | Entrenched resident views about the size and scale of buildings in the town centre – during the Masterplan process, the community indicated a very strong view that the existing three-storey height limit should be maintained. |
| | 3. | Lack of understanding of relationship between 11.5m height limit and three-storeys: The strong attachment to three-storey height is likely to also mean a strong attachment to the (existing) 11.5m height limit. |
| | 4. | Resourcing: particularly given the other strategic planning activities at the same time. |
| | 5. | Planning framework: Lack of flexibility within the Standard LEP Template, particularly regarding building height, and inflexibility of Department of Planning and Environment in looking at non-standard control options. |

STAFF REPORTS - SUSTAINABLE ENVIRONMENT AND ECONOMY

| | I | | | | |
|---------------------------|---|---|--|--|--|
| Key messages | The change in zoning is to reflect By the Shire and the region; | ron's place as the primary town centre in | | | |
| | The review of building controls is about facilitating better buildings, not higher buildings; and | | | | |
| | | e ideas established in the Masterplan ntre of Byron Bay with the spirit of the | | | |
| Media | Mark Arnold (Acting General Manager) | | | | |
| spokesperson | Simon Richardson (Mayor) | | | | |
| | Shannon Burt (Director Sustainable Envi | | | | |
| | Annie Lewis (Communications Manager) | | | | |
| Work contact | Rob van Iersel | | | | |
| | Major Projects Planner T. 02 6626 7054 | | | | |
| | E. rob.vaniersel@byron.nsw.gov.au | | | | |
| Potential level of | | oun | | | |
| impact | Level 3 – high impact on local area or group | | | | |
| IAP2 Public | 1. Inform | | | | |
| Participation Spectrum | 2. Consult | | | | |
| Stakeholders | Internal | External | | | |
| | Staff | Byron Bay Town Centre Leadership | | | |
| | Customer service | Group Residents | | | |
| | Councillors | Local Businesses | | | |
| | | Byron Bay Chamber of Commerce | | | |
| | | Byron Residents Group | | | |
| | | Arakwal Corporation | | | |
| Our promise | INFORM | | | | |
| | We will keep you informed. | | | | |
| | INVOLVE | | | | |
| | We will work with you to ensure that you | | | | |
| | reflected in the options developed and provide feedback on how public input influenced the decision. | | | | |
| | CONSULT | | | | |
| | We will work with you to ensure that you | · | | | |
| | reflected in the options developed and p influenced the decision. | provide teedback on how public input | | | |
| Evaluation | Success will be measured by: | | | | |
| | Easily accessible and searchable | information of Council's website | | | |
| | Workshop with Byron Bay Town C | · · · | | | |
| | Community attendance at informa | tion sessions | | | |

STAFF REPORTS - SUSTAINABLE ENVIRONMENT AND ECONOMY

4.3 - ATTACHMENT 2

| | Submissions (verbal &/or written) regarding proposed controls | | | | |
|--|--|------------------------|--|--|--|
| Internal staff | YES DSO's and Customer Service Team Planning Services Staff Infrastructure Services Staff | | | | |
| Submitted to Director | YES | APPROVED: DATE: | | | |
| Reported to ET | Yes I2018/79 | Date: 7 February 2018 | | | |
| Reported to Communications Panel | YES I2018/xxx | DATE: 13 February 2018 | | | |

STAFF REPORTS - SUSTAINABLE ENVIRONMENT AND ECONOMY

4.3 - ATTACHMENT 2

| Action | n (Method) | Stakeholders | Note | When | Tasked to | Cost \$ |
|--------|--|--|---|---------------------------------|---|-----------------------------------|
| 1 | Fact Sheet | Internal (initially) | Development information sheet: intent/ nature of project background material – project area; existing controls | Draft by end of Jan '18 | Rob van Iersel Jamie van Iersel COMMS | Staff time |
| 2 | Councillors Strategic Planning Workshop | Councillors | Director & project team to present project objectives and ideas | Feb '18 | Rob van Iersel Shannon Burt | Staff time |
| 3 | Letter/email to specific parties | Byron Bay Town Centre Leadership Group Town centre land owners Byron Bay Chamber of Commerce Byron Residents Group Arakwal Corporation | Leadership Group – email to advise of workshop date and provide background material. Letter to advise the general terms of the project, dates of upcoming information sessions | End of Feb '18 Early March '18 | Rob van Iersel Jamie van Iersel COMMS | Staff time \$100 (mail out) |
| 4 | Introduction to Staff | DSO's, Customer service team, development services | Email & briefing to advise of project intent and key components | Early March '18 | Jamie van Iersel Rob van Iersel | Staff time |
| 5 | Website notice | Community | Home page information | Early March '18 | Jamie van Iersel Rob van Iersel COMMS | Staff time |
| 6 | Staff phone contact | Community | Enquiries to Administration in Environment and Economic Planning | Early March '18 | Jamie van Iersel | Staff time |

STAFF REPORTS - SUSTAINABLE ENVIRONMENT AND ECONOMY

4.3 - ATTACHMENT 2

| Action | n (Method) | Stakeholders | Note | When | Tasked to | Cost \$ |
|--------|---|-----------------------|--|------------------------|---|---------------------------------------|
| 7 | Media release | Community | Community 'launch' Notify start of process with info about meetings etc Second release: Notify about closing date for input, last chance, and what happens from here | March '18 April '18 | COMMS | Staff time |
| 8 | Public notice advert (BSN) | Community | | March '18 | COMMS | Staff time |
| 9 | Newspaper ads Echo Byron News | Community | 1/4 page – advise of the project etc | March '18 | COMMS | Staff Time BSN \$350 Echo \$735 |
| 10 | Bay FM | Community | Arrange 'interview' to discuss project | March '18 | COMMS Shannon Burt Rob van Iersel | Staff time |
| 11 | Display material for community information sessions | Community | Prepare display panels & other information to be used for sessions | March '18 | Jamie van Iersel Rob van Iersel COMMS | \$200 |
| 12 | Community Access Point | Community | Fact Sheets and display material | March '18 | Jamie van Iersel | Staff time |
| 13 | Drop in session / shopfront | Community | Temporary pop-up space in TC - either in Countrylink building, temporary 'tent' in Railway Park, or space in Community Centre - depending on space, may set up for a number of days, or specified times/ dates | March – April '18 | Jamie van Iersel Rob van Iersel | Rent? - tba |
| 14 | One-on-one briefing | Businesses, groups | | March – April '18 | Jamie van Iersel Rob van Iersel | Staff time |

STAFF REPORTS - SUSTAINABLE ENVIRONMENT AND ECONOMY

4.3 - ATTACHMENT 2

Please note that implementation of the above actions/tasks dependent upon approved budgets and resourcing. Cost is estimated based on previous similar projects.



Communication and Engagement Plan

Rural Event Sites (Wedding Venues)

#E2018/5485

| Project name | Rural Event Sites (Wedding Venues) – pre gateway determination community consultation |
|--------------|---|
| When | From February to March 2018 |
| Background | As the wedding and events industry has grown, there have been some examples of unauthorised and poorly managed event sites causing significant impacts on rural residents. Through a clause in the Byron Local Environment Plan two properties within the RU2 zone have been approved for temporary use as a function centre (no more than 14 days per year). Council is aware, however, that weddings have been regularly occurring on a number of sites in rural areas without consent. |
| | The wedding and events industry generates positive economic and tourism benefits for the Shire, including the provision of local jobs. Council would like to work with both the rural community and the industry stakeholders to ensure that weddings and events in rural areas can operate in appropriate locations, with proper management in a way that respects the rural amenity of the neighbours. |
| | Council has resolved (Resolution 17-594) to prepare a draft Planning Proposal to amend Byron Local Environmental Plan 2014 to insert a clause permitting function centres with consent in zones RU1, RU2 and R5 subject to a range of controls which will manage impacts on existing residents. |
| | Council's resolution requires consultation on the draft planning proposal to be undertaken before it is formally lodged with the Department of Planning for Gateway Determination. This consultation will include: |
| | information sessions in all rural communities where the proposal may have affect |
| | a media release issued and posted on Council's website at least two weeks prior to the first information session to advise the community of the planning proposal with notice of all information sessions |
| | Following completion of the pre gateway community consultation, a report will tabled with council on the consultation outcomes and a final draft planning proposal for council's consideration to submit for gateway determination. It is expected that the consultation and engagement activities contained herein would need to be repeated following Gateway determination. |

| | See attached Discussion Paper for more information |
|--------------------|---|
| Governance | No legislative requirement to consult at this stage. |
| Objective 1 | To obtain community feedback in relation to council's recommended approach, which is to manage rural event sites through the LEP approvals process. |
| Objective 2 | To 'test' the suggested development controls to determine whether they will appropriately manage potential amenity impacts. |
| Challenges | Entrenched views of residents previously impacted by uncontrolled activities, and lack of trust – could mean some community members view this process with scepticism. |
| | 2. Understanding and valuing the benefits the events industry brings to the Shire – some community members may not engage in the process with a holistic viewpoint and open mind. |
| | 3. Not supported or acknowledged by local media (Byron Shire Echo) thereby opening up the process to criticism and questioning the credibility of the project/process. |
| Key messages | Council knows rural events are causing problems in some areas, but we're hoping to find a solution together that works for rural residents and the events industry. |
| | Currently, rural event sites (function centres) are unauthorised and uncontrolled. |
| | Current Planning controls provide only very limited opportunity to approve such a land use in the rural area. Change demand a provide a particularly for yielding cites, providing cites, provide a provide and provide a provide a provide a provide a provide and provide a provide a provide a provide a provide and provide a prov |
| | Strong demand persists, particularly for wedding sites, creating significant enforcement issues. Lack of action will not alter the current situation. |
| | What does the future look like when events are regulated in rural areas? |
| Media spokesperson | Mark Arnold (Acting General Manager) |
| | Simon Richardson (Mayor) |
| | Shannon Burt (Director, Sustainable Environment and Economy) |
| | Annie Lewis (Communications Manager) |
| Work contact | Rob van Iersel |
| | Major Projects Planner |

| | T: (02) 66 267 054 | | | | |
|--|---|--|--|--|--|
| | E:rob.vaniersel@byron.nsw.gov.au | | | | |
| Potential level of impact | Level 3 – High impact on local area or group | | | | |
| IAP2 Public Participation Spectrum | 1) Consult 2) Involve 3) Inform | | | | |
| Stakeholders | Internal | External | | | |
| | All staff | Residents (Rural area) | | | |
| | Customer service | Local Commercial businesses (Wedding/event industry) | | | |
| | Enforcement | Potential proponent businesses and organisations (Byron wedding and events industry association) | | | |
| | Councillors | Ballina and Tweed Council (to consult) | | | |
| | | Consultant Developers and Planners (newsletter) | | | |
| Our promise | INFORM | | | | |
| | We will keep you informed. | | | | |
| | INVOLVE | | | | |
| | We will work with you to ensure that your concerns and aspirations are considered in the alternatives developed and provide feedback on how public input influenced the decision. | | | | |
| | CONSULT | | | | |
| | We will work with you to ensure that your concerns and aspirations are considered and provide feedback on how public input decision. | | | | |
| Evaluation | Success will be measured by | <i></i> | | | |
| | Recommended LEP con | trol finalised and reported to council. | | | |

| | Substantial input from rural landholders and good atternal | endance at public meetings/workshops etc. | | |
|--|---|---|--|--|
| Internal staff | Yes | | | |
| | Development Services Staff, | | | |
| | DSO's and Customer Service, | | | |
| | Enforcement team | | | |
| | Rob van Iersel to notify at the start of the consultation per | iod. | | |
| Submitted to Director | YES | Approved. | | |
| Reported to ET | I2018/81 | Date: 7 February 2018 | | |
| Reported to Communications Panel | I2018/xxxx | Date: 13 February 2018 | | |

STAFF REPORTS - SUSTAINABLE ENVIRONMENT AND ECONOMY

4.3 - ATTACHMENT 3

| Task/ Objective | | Target Audience | Description | Tasked to | Cost | Date to start/finish |
|----------------------------------|---|--|---|---|--------------------|---|
| Letter/email to specific parties | 1 | Byron Wedding and Events Industry Association (BWEIA) Rural Residents | Letter/Email to explain project and invite attendance at both/either: - public open meetings - stakeholder meetings Will contain dates and venues of meetings, links to website, perhaps FAQs as well | COMMS/Jamie van Iersel | Staff time \$50 | Late Feb 2018 |
| FAQs | 1 | Wider community | To inform community of the project and invite feedback | Rob van Iersel/ Jamie van Iersel | Staff time | Draft - Late January Final – reviewed and formatted by COMMS - Week commencing 19.02.2018 |
| Internal Communications | 1 | Enforcement team Customer Service Staff All staff | Briefing session with Andrew Hill and Community Enforcement Team Briefing session with Customer Service Staff (including info for screen in Customer Service area) Flush media – information on toilet doors Kylie Grainey – info for Industry Newsletter | Rob van Iersel Jamie van Iersel COMMS | Staff time | Week commencing 19.02.2018 |
| Website Notice | 1 | Wider community | To inform community of the project and invite feedback | COMMS | Staff time | Notice to be online - Week commencing 19.02.2018 |
| Online Engagement | 1 | Wider community | Have your say Byron Shire | COMMS | Staff time | Week commencing 19.02.2018 |
| Staff phone line for contact | 1 | Wider community | To inform community of the project and invite feedback | Jamie van Iersel | Staff time | Set up - Week commencing 19.02.2018 |

STAFF REPORTS - SUSTAINABLE ENVIRONMENT AND ECONOMY

4.3 - ATTACHMENT 3

| Task/ Objective | | Target Audience | Description | Tasked to | Cost | Date to start/finish |
|--|---|--|--|--|---|---------------------------------------|
| Public notice advert (BSN) | 1 | Wider community | and invite feedback | Jamie van Iersel/ Customer Service | Staff time | Week commencing 19.02.2018 |
| Media Briefing | 1 | Byron Shire News Echo Bay FM ABC Far North Coast | Briefing on the project objectives etc | COMMS Rob van Iersel | Staff time | Week commencing 19.02.2018 |
| Newspapers advertisements Byron Shire News Byron Shire Echo | 1 | Wider community | ¼ page. In addition to the public notice for BSN, the ad will alert people who may not read the council notices. | COMMS | Staff time BSN \$350 Echo \$735 | Week commencing 19.02.2018 |
| E-news general | 1 | Wider community | As required but a minimum will be: Notification of the process with link to media release and details about meetings etc. Notification of closing date for submissions and what will happen from there. | COMMS | Staff time | Week commencing 19.02.2018 |
| Media releases | 1 | Wider community | 2 x media releases to: Notify of start of process with info about meetings. Notify about closing date for submissions, last chance and details about what happens from here. | COMMS | Staff time | Week commencing 19.02.2018 13.03.2018 |
| Social Media | 1 | Wider community | As required to coincide with media releases but other posts to remind people about meetings etc | COMMS | Staff Time \$300 for facebook posts | Week commencing 19.02.2018 |

STAFF REPORTS - SUSTAINABLE ENVIRONMENT AND ECONOMY

4.3 - ATTACHMENT 3

| Task/ Objective | | Target Audience | Description | Tasked to | Cost | Date to start/finish | |
|-------------------------------------|-----|--|---|------------------------------------|--|---|--|
| Public Drop-in Sessions | 1/2 | Rural Residents Byron Wedding and Events Industry Association M(BWEIA) | To facilitate discussion of the project and inform and discuss further detail of the council's recommended approach to manage rural events through the LEP approvals process. To 'test' the development controls to determine whether they will be effective in managing potential impacts of the events. To listen to feedback and take on | Rob van Iersel Jamie van Iersel | \$600 Staff Time Approximate hall rental - Bangalow A&I hall: \$165 (half day) \$100 booking day Byron Community Centre Verandah Room: \$105 (half day) Mullum Anglican | Sessions to be scheduled late February/early March; Bangalow, Byron Bay, Mullumbimby and Federal. 3pm – 7:30pm. Bookings based on 4 hour hire. | |
| | | | board suggestions from the community in regards to better controlling the events. | | church hall: \$72 (+\$50 deposit) (half day) Federal: Jasper Corner Hall: Free of charge ③ (limited availability) Refreshments: \$50 per session Total: \$642 | | |
| Stakeholder meeting (by invitation) | 1/2 | Byron Wedding and Events Industry Association (BWEIA) | To gain an understanding and agreement with the association on the suggested development controls. To set in place a format and protocol for the monitoring and reviewing of events. | Rob van Iersel | Staff Time | Meeting during week commencing 19.02.2018 | |

STAFF REPORTS - SUSTAINABLE ENVIRONMENT AND ECONOMY

4.3 - ATTACHMENT 3

| Task/ Objective | Target Audience | Description | Tasked to | Cost | Date to start/finish |
|-----------------|-----------------|-------------|-----------|------------------------|----------------------|
| Budget | | | | \$2,377 Say \$2,500 | |
| | | | | | |

STAFF REPORTS - SUSTAINABLE ENVIRONMENT AND ECONOMY

| Project name | CZMP for the Eastern Precincts of the Byron Bay Embayment | | | | |
|------------------------------|--|--|--|--|--|
| When | January 2018 to June 2018 | | | | |
| Background | Development of a Coastal Zone Management Plan for the Eastern Precincts of the Byron Bay Embayment (Cape Byron to Main Beach), for Ministerial certification under the <i>Coastal Protection Act 1979</i> . | | | | |
| Governance | Coastal Protection Act 1979 Section 55E (a) and (b) to give notice in a local public newspaper and exhibit the CZMP for a minimum of 21 days. | | | | |
| Objectives | Consult with public agencies on the development of the CZMP to gain feedback on the development of the CZMP prior to presenting the CZMP to Council. | | | | |
| | 2. Gain public agency support/authorisation for the actions proposed in the CZMP (required for Ministerial certification). | | | | |
| | 3. Update the community on the splitting of the CZMP and newly formed plan for the Easter Precincts. | | | | |
| | 4. Provide information on the changes in the newly formed CZMP for the Eastern Precincts. | | | | |
| | Gain community support for the CZMP as a whole and the actions proposed in the CZMP. | | | | |
| | Ensure that Council meets its statutory obligations concerning community engagement. | | | | |
| Challenges [list] | Potential negative (or legality) issues from a small group of community members. | | | | |
| [iid] | Ensuring the public exhibition is finalised in time to submit a draft plan to the Minister prior to the lapsing of the existing legislations transitional arrangements (ie. before end of June 2018) | | | | |
| | 3. Time frame for Minister to certify the CZMP. | | | | |
| Key messages [list] | Council comiitted to finally have a certified CZMP for the part of the Shire coastline, being Cape Byron to Main Beach. | | | | |
| [] | Managing the coastline is multifaceted and requires support and commitment from all involved. | | | | |
| Media spokesperson | Annie Lewis – Media and Communications Coordinator | | | | |
| Work contact | Chloe Dowsett – Coastal and Biodiversity Coordinator | | | | |
| Emergency Services | YES NO Tasked to whom? When? | | | | |
| Do they need to be notified? | On Emergency sub-plan component Chloe Dowsett Prior to Councillor workshop (8 Feb 2018). | | | | |
| Potential level of impact | ☐ Level 3 – high impact on local area or group | | | | |

STAFF REPORTS - SUSTAINABLE ENVIRONMENT AND ECONOMY

4.3 - ATTACHMENT 4

| IAP2 Public Participation Spectrum | □ Info | rm | | | | |
|------------------------------------|---------------------|--------------|-------------------|-----------------------|------------|--|
| [delete levels not | □ Con | sult | | | | |
| applicable] | □ Invo | lve | | | | |
| Stakeholders | Internal | | | Extern | al | |
| [| □ Cou | ncillors | | | Ratepaye | ers |
| | □ Com | nmittee | | | Resident | s |
| | | | | | Commer | cial businesses |
| | | | | | Emergen | cy Services |
| | | | | | | ligenous groups |
| | | | | | Local me | dia |
| Our promise | CONSULT | | | | | |
| | considered | | ative de | | | and aspirations are e feedback on how public |
| Evaluation [| 'Letters from co | of Support/A | greeme mission | ent' from s during | agencies). | proposed actions (formal Positive support or the plan Exhibition period. |
| Internal staff | YES | NO | Taske | d to who | om? | When? |
| | | | | | | |
| Submitted to Director or Manager | YES | NO | Approv | ved | | When? |
| Reported to ET | YES | NO | Endors | sed | | When? |
| Reported to Council | YES | NO | Endors | sed | | When? |

STAFF REPORTS - SUSTAINABLE ENVIRONMENT AND ECONOMY

4.3 - ATTACHMENT 4

| Action (Method) | | Stakeholders Note | | When | Tasked to [Division/area] | Cost \$ |
|-----------------|-------------------------------------|------------------------|---|---|---------------------------|--|
| 1. | Email to specific parties | All Public Agencies | 1. Informative email sent to public agencies advising of Councils resolution to make a newly formed plan and inviting them to attend a Workshop at Council Chambers to discuss the preliminary draft CZMP. 2. On-going email communication throughout development of the CZMP. | Complete On-going | Chloe Dowsett | NA |
| 2. | Stakeholder meeting (by invitation) | All Public Agencies | Workshop held at Council Chambers. Many agencies were an apology however sent through comments in preliminary draft for discussion. OEH and Crown Lands attended. | Public Agency Work shop 24 Jan 2018. Complete | Chloe Dowsett | \$50.00 (Workshop catering costs) 2606.024 |
| 3. | Website notice | General Community | Update of Coastal Management page on the Website. Brief information on why, where and what regarding the project. To be updated once Public Agency and SPW Workshop complete to inform community of progress of the CZMP and delivery of the project. | As required. Complete | Michelle Chapman | NA |
| 4. | Strategic Planning Workshop | Councillors | Presentation at the Strategic Planning Workshop | 8 Feb 2018 | Chloe | NA |
| 5. | Fact Sheet + FAQs | All community | Fact Sheet developed for email updates and all other engagement. | March 2018 | Chloe Dowsett | NA |
| 6. | Byron Bay Leadership Group | Leadership team | Attend meeting to discuss draft CZMP | 21 February | Chloe Dowsett | N/A |

STAFF REPORTS - SUSTAINABLE ENVIRONMENT AND ECONOMY

4.3 - ATTACHMENT 4

| Comm | unication/engagement action | plan | | | | |
|--------|--|-------------------------|--|---|-------------------------------------|----------------------|
| Action | (Method) | Stakeholders | Note | When | Tasked to [Division/area] | Cost \$ |
| 7. | Council report | Councillors | Update Councillors on the development of the CZMP. Final draft plan endorsed by Council to go to Public Exhibition | 1. 22 February 2018 2. 22 March 2018 | Chloe Dowsett | NA |
| 8. | Public Exhibition | All community | 4-5 weeks | April 2018 | Chloe Dowsett | NA |
| 9. | Public notice advert (BSN & Echo Advert) | All community | Advert to notify and inform the community when CZMP goes to Public Exhibition | 1. Prior to going to Public Exhibition (March/April 2018) | Chloe Dowsett / Michelle Chapman | \$100.00 2606.024 |
| 10 | E-news general | All community | When CZMP goes to Public Exhibition | Prior to going to Public Exhibition (April 2018) | Chloe Dowsett / Annie Lewis | NA |
| 11 | Media release | All community | When CZMP goes to Public Exhibition | Feb 2018 (Week 2) | Chloe Dowsett / Annie Lewis | NA |
| 12 | Social Media | All community | Update on the development of the plan and how to stay informed in the progress of the delivery of the project, i.e. when it may go to Public Exhibition. | On-going | Amy Phillips | NA |
| 13 | Enquiries | All community | Staff available to respond to public enquiries. | During Public Exhibition period. Mar/April 2018 (4-5 weeks). | Chloe Dowsett | NA |
| 14 | Landowners and | Landowners and Business | Letters to nearby landowners to notify | During exhibition | Shell Chapman/ | N/A |

COMM Agenda

13 February 2018

STAFF REPORTS - SUSTAINABLE ENVIRONMENT AND ECONOMY

4.3 - ATTACHMENT 4

| Commu | nication/engagement action | plan | | | | |
|----------|-------------------------------------|---------------|--|--|-----------------|---------------------|
| Action (| Method) | Stakeholders | Note | When | Tasked to | Cost \$ |
| | | | | | [Division/area] | |
| | Business Community | Community | them of the exhibition. | period | Chloe Dowsett | |
| | | | Meeting with Business Chambers | | | |
| 15 | Community Drop in Stand | All Community | Staff available at set times and location in Byron Bay for community to discuss the plan. | During exhibition | Council Staff | N/A |
| 16 | Farmers Market stand | All community | Stand at the Byron Bay Farmers Market presenting the finalised (adopted) CZMP for during Public Exhibition period. | April 2018 (Week 1, Week 2). | Chloe Dowsett | Over time costs (?) |
| 17 | Online discussion forum through BTT | All community | Provide community an email address and on-line discussion platform to ask questions with 1-2 day response time. | April 2018 (during Public Exhibition period) | Chloe Dowsett | NA |
| | TOTAL | \$ | | <u> </u> | | |

Please note that implementation of the above actions/tasks dependent upon approved budgets and resourcing. Cost is estimated based on previous similar projects.