

NOTICE OF MEETING



HERITAGE PANEL MEETING

A Heritage Panel Meeting of Byron Shire Council will be held as follows:

Venue	Conference Room, Station Street, Mullumbimby
Date	Thursday, 10 September 2020
Time	9.00am

Shannon Burt
Director Sustainable Environment & Economy

*I2020/1378
Distributed 03/09/20*

CONFLICT OF INTERESTS

What is a “Conflict of Interests” - A conflict of interests can be of two types:

Pecuniary - an interest that a person has in a matter because of a reasonable likelihood or expectation of appreciable financial gain or loss to the person or another person with whom the person is associated.

Non-pecuniary – a private or personal interest that a Council official has that does not amount to a pecuniary interest as defined in the Code of Conduct for Councillors (eg. A friendship, membership of an association, society or trade union or involvement or interest in an activity and may include an interest of a financial nature).

Remoteness – a person does not have a pecuniary interest in a matter if the interest is so remote or insignificant that it could not reasonably be regarded as likely to influence any decision the person might make in relation to a matter or if the interest is of a kind specified in the Code of Conduct for Councillors.

Who has a Pecuniary Interest? - a person has a pecuniary interest in a matter if the pecuniary interest is the interest of the person, or another person with whom the person is associated (see below).

Relatives, Partners - a person is taken to have a pecuniary interest in a matter if:

- The person's spouse or de facto partner or a relative of the person has a pecuniary interest in the matter, or
- The person, or a nominee, partners or employer of the person, is a member of a company or other body that has a pecuniary interest in the matter.

N.B. “Relative”, in relation to a person means any of the following:

- (a) the parent, grandparent, brother, sister, uncle, aunt, nephew, niece, lineal descends or adopted child of the person or of the person's spouse;
- (b) the spouse or de facto partners of the person or of a person referred to in paragraph (a)

No Interest in the Matter - however, a person is not taken to have a pecuniary interest in a matter:

- If the person is unaware of the relevant pecuniary interest of the spouse, de facto partner, relative or company or other body, or
- Just because the person is a member of, or is employed by, the Council.
- Just because the person is a member of, or a delegate of the Council to, a company or other body that has a pecuniary interest in the matter provided that the person has no beneficial interest in any shares of the company or body.

Disclosure and participation in meetings

- A Councillor or a member of a Council Committee who has a pecuniary interest in any matter with which the Council is concerned and who is present at a meeting of the Council or Committee at which the matter is being considered must disclose the nature of the interest to the meeting as soon as practicable.
- The Councillor or member must not be present at, or in sight of, the meeting of the Council or Committee:
 - (a) at any time during which the matter is being considered or discussed by the Council or Committee, or
 - (b) at any time during which the Council or Committee is voting on any question in relation to the matter.

No Knowledge - a person does not breach this Clause if the person did not know and could not reasonably be expected to have known that the matter under consideration at the meeting was a matter in which he or she had a pecuniary interest.

Non-pecuniary Interests - Must be disclosed in meetings.

There are a broad range of options available for managing conflicts & the option chosen will depend on an assessment of the circumstances of the matter, the nature of the interest and the significance of the issue being dealt with. Non-pecuniary conflicts of interests must be dealt with in at least one of the following ways:

- It may be appropriate that no action be taken where the potential for conflict is minimal. However, Councillors should consider providing an explanation of why they consider a conflict does not exist.
- Limit involvement if practical (eg. Participate in discussion but not in decision making or vice-versa). Care needs to be taken when exercising this option.
- Remove the source of the conflict (eg. Relinquishing or divesting the personal interest that creates the conflict)
- Have no involvement by absenting yourself from and not taking part in any debate or voting on the issue as of the provisions in the Code of Conduct (particularly if you have a significant non-pecuniary interest)

RECORDING OF VOTING ON PLANNING MATTERS

Clause 375A of the Local Government Act 1993 – Recording of voting on planning matters

- (1) In this section, **planning decision** means a decision made in the exercise of a function of a council under the Environmental Planning and Assessment Act 1979:
 - (a) including a decision relating to a development application, an environmental planning instrument, a development control plan or a development contribution plan under that Act, but
 - (b) not including the making of an order under that Act.
- (2) The general manager is required to keep a register containing, for each planning decision made at a meeting of the council or a council committee, the names of the councillors who supported the decision and the names of any councillors who opposed (or are taken to have opposed) the decision.
- (3) For the purpose of maintaining the register, a division is required to be called whenever a motion for a planning decision is put at a meeting of the council or a council committee.
- (4) Each decision recorded in the register is to be described in the register or identified in a manner that enables the description to be obtained from another publicly available document, and is to include the information required by the regulations.
- (5) This section extends to a meeting that is closed to the public.

BYRON SHIRE COUNCIL

HERITAGE PANEL MEETING

BUSINESS OF MEETING

1. APOLOGIES

2. DECLARATIONS OF INTEREST – PECUNIARY AND NON-PECUNIARY

3. ADOPTION OF MINUTES FROM PREVIOUS MEETINGS

- 3.1 Minutes from previous meeting held 11 June 2020 adopted by Council 27 August4

4. STAFF REPORTS

Sustainable Environment and Economy

- 4.1 Heritage Panel Member Updates5
4.2 Applications received for Local Heritage Places Funding 2020/217
4.3 State Heritage Inventory Database - Robinson Estate Bangalow 10
4.4 Promote and manage heritage in the Byron Shire in a positive manner 18

ADOPTION OF MINUTES FROM PREVIOUS MEETINGS

Report No. 3.1 Minutes from previous meeting held 11 June 2020 adopted by Council 27 August

Directorate: Sustainable Environment and Economy
Report Author: Noreen Scott, EA Sustainable Environment and Economy
File No: I2020/1349

RECOMMENDATION:

That the Heritage Panel note the minutes of the 11 June 2020 meeting as adopted by Council 27 August.

REPORT

The minutes of the previous Heritage Panel meeting held on 11 June 2020 are attached and available at:

https://byron.infocouncil.biz/Open/2020/06/HER_11062020_MIN_1204_WEB.htm

The minutes were reported and adopted by Council at the 27 August 2020 Ordinary Meeting.

STRATEGIC CONSIDERATIONS

Community Strategic Plan and Operational Plan

CSP Objective	L2	CSP Strategy	L3	DP Action	L4	OP Activity
Community Objective 2: We cultivate and celebrate our diverse cultures, lifestyle and sense of community	2.5	Encourage community appreciation of cultural vitality and diversity	2.5.2	Recognise and support the heritage of Byron Shire	2.5.2.1	Coordinate the Heritage Advisory Panel

Legal/Statutory/Policy Considerations
 Nil

Financial Considerations
 Nil

Consultation and Engagement
 Not applicable

STAFF REPORTS - SUSTAINABLE ENVIRONMENT AND ECONOMY

Report No. 4.1 **Heritage Panel Member Updates**
Directorate: Sustainable Environment and Economy
Report Author: Chris Larkin, Manager Sustainable Development
File No: I2020/1348

Summary:

The nominated Heritage Panel members are invited to provide a brief update on matters and activities undertaken by their respective group / organisation relevant to the Panel and its terms of reference.

RECOMMENDATION:

That the Heritage Panel notes the member updates.

REPORT

Member representatives from nominated Historical Societies, Arakwal, Aboriginal Land Councils and community are invited to provide a brief update to the Panel on matters and activities undertaken by their group / organisation relevant to the Panel and its terms of reference. (These updates should be 10 minutes maximum).

The Panel Terms of Reference are as follows:

The purpose of the Heritage Panel is to provide support and advice to Council to assist its operations on heritage matters.

Actions of the Heritage Panel that can assist to achieve this include:

- a) *Assisting Council in the development of policies and strategies including the preparation of a Heritage Strategy and the management of natural and cultural heritage generally in Byron Shire local government area.*
- b) *Advising Council staff, the Heritage Adviser and the Council on matters relating to the ongoing implementation of the Heritage Strategy (once completed).*
- c) *Assisting Council to procure and allocate funding assistance and to recommend projects for which funding should be sought in line with the Heritage Strategy (once completed).*
- d) *Providing access to the general community to distribute information and for public input into heritage management, eg, to nominate additional properties for assessment of heritage significance.*
- e) *Advising Council on a range of heritage-related matters which are of interest to the community, in particular, by providing expertise, local knowledge and guidance on heritage matters and in relation to heritage assessments.*

STRATEGIC CONSIDERATIONS**Community Strategic Plan and Operational Plan**

CSP Objective	L2	CSP Strategy	L3	DP Action	L4	OP Activity
Community Objective 2: We cultivate and celebrate our diverse cultures, lifestyle and sense of community	2.5	Encourage community appreciation of cultural vitality and diversity	2.5.2	Recognise and support the heritage of Byron Shire	2.5.2.1	Administer the Heritage Advisory Panel

Legal/Statutory/Policy Considerations

Nil

Financial Considerations

5 Nil

Consultation and Engagement

N/A

Report No. 4.2 **Applications received for Local Heritage Places Funding 2020/21**
Directorate: Sustainable Environment and Economy
Report Author: Chris Larkin, Manager Sustainable Development
 Noreen Scott, EA Sustainable Environment and Economy
5 **File No:** I2020/1358

Summary:

This report provides the Panel members with an update on applications received to the Local Heritage Places Funding 2020/21.

RECOMMENDATION:

That the Heritage Panel note the update on the applications received to the Local Heritage Places Funding 2020/21; and that a further round of advertising will occur to encourage additional applications before the end of the year.

Attachments:

1 Confidential - Applications received to round 1 Local Heritage Places Fund 2020/21, E2020/69395

Report

The Local Heritage Places Grants program is jointly funded by Council and the NSW Heritage Division as part of its commitment to heritage management and tourism within Byron Shire. The purpose of the fund is to provide small grants to support owners of heritage items or draft heritage items in maintaining their heritage property.

There is an amount of \$12,000.00 in the 2020/21 fund made up of a grant from the Heritage Division of the NSW Office of Environment of up to \$5,500.00 and \$6,500.00 from the Council.

Up to \$3,000 is available for each project from the total funding pool. The main conditions are that property owners need to provide one dollar for every dollar contributed jointly by Council and the Heritage Division and that the work must be completed before or by March, 2021.

Two (2) applications have been received to the first round of advertising earlier this year (Attachment 1).

As such, it is considered prudent to go out with another round of advertising before the end of the year to encourage additional applications.

Once received each application is assessed by Council's Heritage Advisor and Heritage Planner against the required Heritage Division criteria. A report to Council for grant allocation endorsement follows.

Funding available for

Heritage items that are either

- Listed as a heritage item in the Local Environmental Plan, or
- Included in a conservation area in the Local Environmental Plan, or
- Supported by Council's heritage officer / planner as being of heritage significance.

Priorities

Projects that are:

- For heritage item/s in a well maintained heritage streetscape or landscape setting. For a heritage item/s with public access and visibility
- For urgent maintenance works to avert management risks (e.g. severe deterioration, demolition, or demolition by neglect)
- Part of a heritage group or precinct
- Fire, service and access upgrade for Building Code Australia compliance for ongoing or adaptive reuse of your heritage items/s
- Have not received previous council funding support in the last 5 years.

Projects that will NOT be funded

- New buildings
- Routine maintenance (e.g. lawn mowing, gutter cleaning or carpet cleaning)
- Projects where adequate funding is available from the applicant or other sources.
- New commemorative monuments or works Purchase of heritage buildings
- Relocation of buildings or work to relocate buildings
- Private headstones. unless there is no possibility of descendent support for the project
- Flood lighting of heritage buildings Purchase of equipment
- Movable railway heritage items

Common selection criteria for all projects

Funding is targeted to projects with

- Sustainable long term heritage benefit
- Public benefit and enjoyment'
- Innovation and leadership
- Funding equity and cost effectiveness

The focus for the 2020-21 Local Heritage Grants Program is conservation works that enhance individual places, buildings and historic streetscapes including buildings in conservation areas that will promote and foster community appreciation of the history of the Shire.

STRATEGIC CONSIDERATIONS

Community Strategic Plan and Operational Plan

CSP Objective	L2	CSP Strategy	L3	DP Action	L4	OP Activity
Community Objective 2: We cultivate and celebrate our diverse cultures, lifestyle and sense of community	2.5	Encourage community appreciation of cultural vitality and diversity	2.5.2	Recognise and support the heritage of Byron Shire	2.5.2.2	Administer Council's Heritage Advisor and Heritage Projects Funds

Financial Implications

- 5 Council will deliver the Local Heritage Grants Program with the aid of a grant from the Heritage Division of the NSW Office of Environment and Heritage with Council providing at least \$6,500 to qualify for up to \$5,500 from the Heritage Division of the Office of Environment and Heritage.

Statutory and Policy Compliance Implications

- 10 The Local Heritage Grants program is a key action task in the Byron Shire Heritage Strategy 2020-2024.

Report No. 4.3 **State Heritage Inventory Database - Robinson Estate Bangalow**
Directorate: Sustainable Environment and Economy
Report Author: Nancy Tarlao, Planner
File No: I2020/1359

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Summary:



10 This report advises the Panel of the adoption of the recommendations in Report No. 14.3.4.1 –
Heritage Assessment 'Robinson Subdivision' Bangalow by Council at the meeting 27 August 2020,
based on the Heritage Panel meeting held on 11 June 2020.

15

RECOMMENDATION:

That the Heritage Panel note that the State Heritage Inventory Database for the Robinson Estate Bangalow has been updated.

Attachments:

20 1 NSW Heritage - Heritage Inventory Sheet- Bangalow Conservation Area as updated 01.09.2020,
E2020/69180 , page 13  

REPORT

The Heritage assessment of the 'Robinson Subdivision' Bangalow was discussed under File No. I2020/769, at the Heritage Panel Meeting 11 June with the following recommendations adopted by Council 27 August:

Committee Recommendation 4.1.1

That the Heritage Panel:

1. *Request staff to update the State Heritage Inventory database for the existing Bangalow Heritage Conservation Area to include 9, 11, 13, 15, 17, 25, Lismore Rd, Bangalow (group of workers cottages associated with George Reading) as contributory items in the Heritage Conservation Area inventory sheet.*
2. *Request staff to consult with the current landowners of 9, 11, 13, 15, 17, 25, Lismore Rd, Bangalow (group of workers cottages associated with George Reading) and the NSW Heritage Office on 1 above and include their comments in the report to Council on the a LEP amendment planning proposal.*
3. *Note that item 2 is progressed only when a budget allocation is available, and or grant funding is obtained.*
4. *Request staff to initiate discussions with the Bangalow Community (through the Place Planning Collective) to identify heritage values important to the Bangalow Community past present and future.*
5. *Receive a report on the outcomes of 1-4 when actioned.*

Council staff have actioned point 1 being, the inclusion of 9, 11, 13, 15, 17, 25, Lismore Rd, Bangalow (group of workers cottages associated with George Reading) as contributory items in the Heritage Conservation Area inventory sheet.

Attachment 1 (E2020/69180) (<https://www.heritage.nsw.gov.au/search-for-heritage/search-for-nsw-heritage/>) provides the updated State Heritage Inventory Database sheet.

Point 2 requires land owner's consultation and comments to complete the update on the State Heritage Inventory Database. This is to occur.

Point 3 highlights that progression of point 2 relies on budget or grant funding. Alternatively and dependant on the outcomes of discussions in point 2, a listing of the cottages in a house keeping LEP amendment could be an option. These amendments are periodically initiated by staff to update the LEP.

Point 4 has been referred to the Place Liaison Officer for action and reporting back to the Panel.

Key issues

Community consultation is required.

Funding is required.

Legal/Statutory/Policy Considerations

Nil

Financial Considerations

Nil

Consultation and Engagement

N/A



Search for NSW Heritage

Item details

Name of item:

Bangalow Conservation Area

Other name/s:

Bangalow; Bangalow Township Centre Conservation Area

Type of item:

Conservation Area

Group/Collection:

Urban Area

Category:

Village

Primary address:

Ashton Street, Bangalow, NSW 2479

Local govt. area:

Byron

Boundary:

The urban area generally defined by Byron Creek on the east and north sides, Granuaille Street on the north and west sides, and Keith, Thomas and Charlotte Streets on the south side as defined by the borders on the attached map. The area includes Byron Street, Station Street, Deacon Street, Granuaille Road, Leslie Street, Robinson Street, Keith Street, Lismore Road, Charlotte Street and Campbell Street.

All addresses

Street Address	Suburb/town	LGA	Parish	County	Type
Ashton Street	Bangalow	Byron			Primary Address
Robinson Street	Bangalow	Byron			Alternate Address
Station Street	Bangalow	Byron			Alternate Address
Thomas Street	Bangalow	Byron			Alternate Address
Byron Street	Bangalow	Byron			Alternate Address
Campbell Street	Bangalow	Byron			Alternate Address
Deacon Street	Bangalow	Byron			Alternate Address
George Street	Bangalow	Byron			Alternate Address
Granuaille Street	Bangalow	Byron			Alternate Address
Keith Street	Bangalow	Byron			Alternate Address
Leslie Street	Bangalow	Byron			Alternate Address
Market Street	Bangalow	Byron			Alternate Address

Statement of significance:

A rare, largely intact early twentieth century village built in a picturesque setting of green hills and sub tropical vegetation with a main street of high quality public and commercial buildings grouped on both sides and an unusually steep sloping street. The village area has a high concentration of quality dwellings, public buildings, streets, back lanes, street trees and landscaping, which taken together, illustrate an identifiable pattern of domestic, industrial and commercial settlement in Bangalow by early pioneering settlers, and a pattern of development of civic infrastructure.

Note: The State Heritage Inventory provides information about heritage items listed by local and State government agencies. The State Heritage Inventory is continually being updated by local and State agencies as new information becomes available. Read the Department of Premier and Cabinet [copyright](#) and [disclaimer](#).

Description

<https://www.heritage.nsw.gov.au/search-for-heritage/search-for-nsw-heritage/>

1/5

9/1/2020

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**Designer/Maker:**

Local designers working over a long period

Builder/Maker:

Local builders working over a long period

Construction years:

1890-1940

Physical description:

The area of Bangalow township identified on the attached diagram is characterised by substantial single and two storey commercial and residential buildings set amongst rich subtropical vegetation. The predominant building materials are locally-produced weatherboards and red brick. The buildings feature an eclectic mix of late nineteenth and early twentieth century styles with characterful features including gables and parapets, steep gable roof pitches, tall brick chimneys and fireplaces, mixed fenestration styles, traditional building layouts, various architectural period styles (both private and public), setbacks from the street, boundary fences, public landscaping (various local and exotic species and styles of planting) and driveway constructions, all consistent with the period 1890 - 1940.

Items that contribute to the heritage significance and character of the precinct

- * Kings monument, DCP12
- * Bangalow Police Station, Lot 2 DP808373 Byron Street
- * Abracadabra, Byron Street
- * 'Bangalow House', Byron St
- * Bangalow Post Office, Byron Street
- * Bangalow Newsagent, Byron Street
- * Bangalow Public School, Byron Street
- * Bank, 20-22 Byron Street
- * Bank, 16-18 Byron Street
- * Shops, 9-11 Byron Street
- * Shops, 13-17 Byron Street
- * Shops, 19 Byron Street
- * Shops, 23-27 Byron Street
- * The Strand, 29-35 Byron Street
- * Shops, 37-39 Byron Street
- * Grey's House, 68 Byron Street
- * 'Riverview', 99 Byron Street
- * Bangalow Hotel, Byron Street
- * Bangalow Bakery Bldg, Byron Street
- * Urban Cafe, Cnr Byron and Station Sts
- * 'Belitas', Cnr Byron and Station Sts
- * 'All Souls' C of E, Cnr Byron and Ashton Streets
- * Catholic Church Manse, Cnr Byron and Deacon Streets
- * House, 26 Granuaille Road
- * Prentice, 42 Granuaille Road
- * Burgess Hall', 44 Granuaille Road
- * 'Avalon', Granuaille Road
- * House, Granuaille Crescent (near cemetery)
- * Bangalow Cemetery, Granuaille Crescent
- * Fred Reading's house, 2 Granuaille Street
- * House, 3 Granuaille Street
- * Station Master's house, 10 Granuaille Street
- * House, 11 Granuaille Street
- * Campbell's House , 16 Granuaille Street
- * House, 28 Granuaille Street
- * House, 36 Granuaille Street
- * Brick house, 55 Granuaille Street
- * 'George Reading Building', Lismore Road
- * 'Temperance Hall', Lismore Road
- * Blanchs, 27 Lismore Road
- * Railway Station, Station Street
- * Masonic Hall, Station Street
- * Slate Roof, 13 Station Street
- * A & I Hall, Station Street
- * 'RSL Hall', Station Street

<https://www.heritage.nsw.gov.au/search-for-heritage/search-for-nsw-heritage/>

2/5

9/1/2020

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- * Uniting Church, Station Street
- * Catholic Church, 'St Kevins', Lot 2 DP122668 Deacon St
- * Catholic Hall, Deacon Street
- * Bangalow Swimming Pool/Park, Deacon Street
- * House, 5 Deacon Street
- * 'Hartford House', 16 Charlotte Street
- * Robinson's House, 17 Charlotte Street
- * Edward's, 18 Charlotte Street
- * Layton's, 20 Charlotte Street
- * Readings, 21 and 23 Charlotte Street
- * Anglican Church Hall, Ashton Street
- * All Souls C of E Manse, Ashton Street
- * Presbyterian Church, George Street
- * Presbyterian Manse, Cnr George St
- * 'Glasnevin', 15 Rifle Range Road
- * House, 1 Rifle Range Road
- * House, 1 Wright Place
- * Workers Cottage, 4 Robinson Street west
- * Workers Cottage Group, 9, 11, 13, 15, 17 and 25 Lismore Rd. Group of cottages associated with George Reading.
- * G Reading's workers cottage, 12 Robinson Street
- * House, 6 Keith Street
- * House, 13 Keith Street
- * Holms, 15 Keith Street
- * Wilson's House, 1 Leslie Street
- * House, 7 Leslie Street
- * House, 23 Leslie Street
- * Showground, Bangalow Showground
- * 'Dickibusch', 19 Campbell Street
- * 'Byron Lodge', 14 Granuaille Road

Physical condition and/or**Archaeological potential:**

Various, from un-renovated and poorly maintained to renovated and altered. While the integrity of some of the individual buildings comprising the group may have been compromised, the group as a whole retains a character consistent with early settlers' buildings and dwellings in Bangalow, and with further research, have the potential to reveal a diversity of social structure in the Bangalow community of the period.

Modifications and dates:

Many reconstructions of verandahs in main street from 1980s. Restoration of colour schemes and introduction of so-called heritage advertising signs in 1990s and 2000s.

Current use:

Mixed commercial, light industrial and residential

Former use:

Mixed commercial, light industrial and residential

History

Historical notes:

Bangalow developed substantially after the construction of the Lismore to Tweed Railway, which reached Byron Creek (later named Granuaille then Bangalow) in 1892. The name of Bangalow derives from the name of the palm that was abundant in the rainforest of the area.

The town is connected strongly with the dairying industry, which commenced with the first selection by Thomas Robinson in 1881. A receiving depot at Bangalow channelled much of the dairy produce into the Norco Factory at Byron Bay, via the Tweed Railway, and thence to Australian and European markets via the port at Byron Bay. Bangalow flourished as a village during the last decade of the Nineteenth Century and the first decades of the Twentieth Century.

The Roman Catholic Church was opened in 1894. The first bank was opened in 1903. A hospital opened in 1909 and a court house opened in 1909. By 1912 it had four churches, three banks and a thriving township. The place was described then as 'the pivot of a big circle of outlying country claimed as the finest dairying country in the world'.

The growth in dairying was greatly facilitated by the formation of cooperatives, of which NORCO at Byron Bay was an outstanding example. In 1924 NORCO absorbed the dairy industry output of Bangalow, which had been

<https://www.heritage.nsw.gov.au/search-for-heritage/search-for-nsw-heritage/>

3/5

9/1/2020

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served since 1912 by the Binna Burra butter factory. The Dairying industry in Bangalow declined when the dairying industry was de-regulated in the late 1960s.

Bangalow also served a timber industry which remained viable until the 1970s although the decline was a long one. The industry was killed off in the 1970s following forestry blockades which ultimately led to the creation of National Parks and exclusion of the forestry industry.

In the 1980s the township of Bangalow declined as business declined and essential services were withdrawn. At this time there was a growing interest in heritage and tourism and the discovery of Bangalow's excellent heritage values. Since that time the place has grown steadily into a boutique town with commercial and light industrial activities focussed in large measure on boutique and heritage activities. It is now a must-visit place on the Northern NSW tourism map.

Assessment of significance

SHR Criteria a)

[Historical significance]

Shows evidence of early settlement of Bangalow by pioneers, including a pattern of settlement characteristic of new settlers in a largely undisturbed landscape which came to be known as The Big Scrub, and whose European settlers depended on a now locally defunct mode of transport.

SHR Criteria b)

[Associative significance]

Is associated with a group of early settlers and civic officials of Bangalow and the Shire, including police, Shire Councillors, Court officials, teachers, doctors and nurses, as well as business and tradespersons.

SHR Criteria c)

[Aesthetic significance]

SHR criteria X

Bangalow is a picturesque township in a green valley setting. The main street, which is the focus of the town, is unusually steep with verandahed premises on both sides. The top end is dominated by the large Roman Catholic Church on the hill and at the other end the picturesque Anglican Church at the end of Byron Street closes the vista.

SHR Criteria d)

[Social significance]

Shows evidence of priorities of early settlement (food and shelter, law, health, public order, recreation), as well as features of early domestic and civic design.

SHR Criteria f)

[Rarity]

Provides evidence of a domestic way of life now defunct. Dwellings are of various styles and standards, indicative of social status, and these pre-date by several decades current domestic architecture. Lot sizes as a group indicate a lifestyle in which value was placed on the ability to be self-supporting (space to maintain vegetable patches and/or market gardens, and domestic animals such as milch cows and fowls, which are now a rare feature of urban settlement).

SHR Criteria g)

[Representativeness]

Is notable for its location, the centre of the township, its size and the fact that the group is identified with a particular period of settlement.

Integrity/Intactness:

The quality and cohesion of the built environment in this area is variable, but the group still retains a character (such as in traditional plot sizes and setbacks, gabling styles, building materials such as corrugated sheet metal, horizontal weatherboards, timber framed window joinery and low fences, as well as brick and stone construction, setbacks on all four sides of new or existing buildings and extensions, and scale and bulk), identifiable with early settlement of Bangalow.

Assessment criteria:

Items are assessed against the  [State Heritage Register \(SHR\) Criteria](#) to determine the level of significance. Refer to the Listings below for the level of statutory protection.

Recommended management:

Recommend listing as an item of local heritage significance.

Listings

Heritage Listing	Listing Title	Listing Number	Criteria Date	Criteria Number	Criteria Date
https://www.heritage.nsw.gov.au/search-for-heritage/search-for-nsw-heritage/					

4/5

9/1/2020

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Heritage Listing	Listing title	Listing Number	Gazette Date	Gazette Number	Gazette Page
Local Environmental Plan			17 Mar 88		
Local Environmental Plan	Byron Local Environmental Plan 2014	C001	21 Jul 14		
Within a conservation area on an LEP					
Heritage study					

Study details

Title	Year	Number	Author	Inspected by	Guidelines used
Byron Shire Community Based Heritage Study	2005	4.1	Donald Ellsmore and Ian Fox	D Osborne	Yes

References, internet links & images

Type	Author	Year	Title	Internet Links
Written	T Shellshear	1983	Publication: Byron Shire Environmental Study	

Note: internet links may be to web pages, documents or images.



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Report No. 4.4 **Promote and manage heritage in the Byron Shire in a positive manner**
Directorate: Sustainable Environment and Economy
Report Author: Nancy Tarlao, Planner
File No: I2020/1360

5

Summary:



10 This report advises the Heritage Panel of the adoption of Report No. 14.3.4.2 – Development application requirements for heritage conservation areas and heritage items. It discusses the actions to promote heritage management as endorsed by the Council meeting of 27 August 2020 based on the Heritage Panel meeting held on 11 June 2020.

15

RECOMMENDATION:**That the Heritage Panel:**

1. request staff to investigate the promotion and education material options for the management of heritage and historical sites in Byron Shire through:
 - i) Development of a brochure for the commercial heritage building located in Mullumbimby town centre in connection with Brunswick Valley Historical Society;
 - ii) Continuing discussions with the various Council teams working on the story trails to help enhance and promote heritage in a positive manner;
 - iii) Investigating options for obtaining funds via grants or other sources to enable heritage promotion;
 - iv) Updating heritage resources available online to improve education and management for heritage items and conservation areas.
2. Note that the delivery of 1 is dependant on budget and staff resourcing.

Attachments:

- 20 1 Prepared by Brunswick Valley Historical Society - A historical walk around Mullumbimby, E2020/69189
 , page 21  

REPORT

The Heritage Panel made the following recommendations at the Panel meeting dated 11 June 2020.

Committee Recommendation 4.2.1

That the Heritage Panel:

1. *Note the report on development application requirements for heritage conservation areas and heritage items.*
2. *Request staff to prepare a further report on development of priority action (d) "Manage heritage in the Byron Shire area in a positive manner" to enable community discussions and education regarding the application of heritage criteria (e.g. heritage walks, awards etc.).*

(Richardson/Lyon)

Based on the above outcomes the Council's heritage planner and heritage advisor held a meeting with Ms Susan Tsicalas from the Brunswick Valley Historical Society located at Mullumbimby on Friday 28 August 2020.

At this meeting Council staff discussed the option of creating a partnership with the Society that allows the Council to promote heritage and historical sites in the Mullumbimby village. The Society were supportive of this partnership as it aligns with their intention to promote and enhance their previous walking trails information with:

- Plaques to acknowledge historical sites and provide key heritage information
- Development of QR codes to enable linkages to website information either to the Brunswick Valley Historical Society website or the Council heritage website.

The Society has advised that they are happy to work together to enhance the quality of the existing 'history walk around Mullumbimby' (Attachment 1). The previous heritage walk as per the attachment is outdated and promotion and enhanced imagery is required.

Council staff advised that their goal is to prioritise heritage in the Byron Shire in a positive manner and the following would enable community involvement/participation to enhance heritage and education:

1. Re-develop the walk (based on the attachment) for commercial heritage listed properties in the Mullumbimby town centre area in connection with the Brunswick Valley historical society.
2. Create an interactive colour brochure that will promote the heritage/historical sites of Mullumbimby town centre;
3. Develop and find a budget to promote the walk with individual plaques and QR codes to relate heritage information (located on the front façade of a property) back to relevant websites;
4. Work with Council on the outcomes for the "Story trail" as adopted by the Mullumbimby Masterplan. The proposed story trail also seeks to reinforce and recognise the heritage and history of the Mullumbimby town centre. The stakeholders include Brunswick Valley Historical Society.

In light of the above, project funding will need to be allocated to this project to make it viable.

The establishment of promoting and enhancing heritage in the Byron Shire will require the investment and adoption of the strategic items as listed above. Furthermore, using Mullumbimby as an example for promotion and heritage education will provide key directions that could be adopted for the other historical towns throughout Byron Shire region.

- 5 On-going heritage promotional materials should also be developed in time for:
- a. Bangalow heritage walk;
 - b. Brunswick Heads heritage walk;
 - 10 c. Hinterland homes/halls of heritage significance (subject to community consultation).

Noting that Byron Bay has recently developed a heritage walk/trail.

Educational Material Byron Shire Council website

15 Other educational sources can also be promoted to help manage Byron Shire Council heritage via the website, these are:

- Add the Heritage exemption form for CI 5.10 (3)
- 20 • Add further information on appropriate Heritage Colours;
- Provide further information on managing heritage items and properties in Conservation Areas as listed under Schedule 5 of the BLEP.

25 ***Key issues***

Community consultation and funding is required to promote the heritage of Byron Shire.

Legal/Statutory/Policy Considerations

Nil

30

Financial Considerations

Nil

Consultation and Engagement

35 N/A

A HISTORY WALK AROUND MULLUMBIMBY

ARGYLE ST (at Railway Crossing)

1. **Stationmaster's cottage** was built in conjunction with the opening of the railway line in 1894.

Walking westwards along BURRINGBAR STREET:

2. **Nos 68-70 The National Bank** was built in 1929 in a classic revival style and retains its original timber counters.

3. **Nos 46-50 The Commercial Hotel** (the Middle Pub), built in 1904, is the only remaining to regain its original 'country pub' appearance.

4. **No 55 The Old Bakery** on the southern side dates from 1904 and retains most of its original facade.

5. **Nos 51-53 Santos**, the current business in what was the Bank of New South Wales (Westpac), the town's oldest bank, built from locally made bricks in 1906.

6. **Nelson's building**, a substantial two storey block dominating the street, is also made of local bricks and replaced an earlier timber structure burned down in 1908.

7. **Simpson's Building** dates from 1911 and retains two shop-fronts in fairly original condition, the **jeweller's and deli**, having tiled doorsteps and brass trimmings on the window fronts.

8. At the Cnr **BURRINGBAR & GORDON** Sts is a 1930's water trough, one of hundreds Australia wide perpetuating the memory of Annis & George Bills.

9. Wander through **Palm Park**, which features a variety of Palms, to the Federation Bridge, built of timber in 1901 and replaced with a concrete structure in 1930.

MURWILLUMBAH ROAD

10. The first house on the left '**Magnolia House**' was built in 1930 and retained the attractive gardens and terraces of 'Riverview', the original timber building destroyed by fire in 1925.

11. Some buildings of the 5 acre **Catholic Complex** are noteworthy. The Presbytery was built in 1920 and the Convent, best seen from Casuarina St, was opened in October 1920. Modern buildings have superseded the original church opened in 1907 and convent school in 1915.

Returning to BRUNSWICK TERRACE

12. Follow the river through **Heritage Park**, which was begun in 1980 and contains about 300 species of native trees, until you arrive at **No 26 MILL STREET - Ross Industrial Complex**. The large central building was once a dairy processing factory. It was built by Foley Bros in 1937 at a cost of 15,000 pounds, but acquired by Norco in 1958 and closed down.



Returning along MILL STREET to DALLEY STREET

13. **No 1 Stuart Street** - This house was built by the O'Connor family, the founders of Billinudgel, in the early 1900s. Some of its attractive original features have been retained through successive renovations.

DALLEY STREET

14. **No 4** is a very early weatherboard and galvanised iron building and one of the few left in the town with bullnosed verandahs. Its cast iron frieze also makes it special to the town's architecture.

15. **Nos 25 & 28 were hospitals**. The Brunswick Hospital at 25 was run by the Nelson family (1911 to 1918). In 1916 Dr Cole took over the Parrish family home at No 28 for his Private Hospital run by Matron Brown. Successive doctors ran it as a hospital until it reverted to a residence in 1948.

16. Cnr **Dalley and Tincogan** Sts contains the civic buildings of the former Municipal Council and the School of Arts, now serving as the Neighbourhood Centre and The Civic Centre. The waterfall commemorates the Municipality's initiative in establishing the hydro power scheme.

17. **The Court House** is listed with the National Trust. It was built in 1908, designed by Government Architect W.L. Vernon and replaced the one moved from Brunswick Heads in 1895. Sympathetic extensions were opened in 1990.

18. **No 98** was the original home of the ES&A Bank, built for Thomas Torrens to a design by local architect Oswald Dakin in 1909. It was built of local bricks and retains some original features - the portico, internal cedar joinery and extensive pressed metal ceilings, but has lost the upstairs balcony and interesting parapet.

19. **No. 138** was built in 1903 and until the 1980s was the parsonage/manse for the Methodist/Uniting Church minister. until sold in 1985. The small turret roof was removed many years ago.

20. **No 140 Cedar House** has a National Trust listing. Cardboard linings dated and with signatures of workers, architects and builders indicate that it was built in 1908 by Sydney builders Harris and Hughes for Mr W.A. Back, a wealthy property owner.

JUBILEE AVENUE

21. Adjoining houses **No 6 and 8** are a period couple. The large house high house was built ~1910 and modified over the years, while the adjacent number 8 was built for Dr Delph Singh in ~1903 and acquired by lessee Dr Kesteven in 1907.

22. Continuing along Jubilee Avenue, you pass the **High School** where the first school building (parallel with the road and made of local bricks) was erected in 1908.

23. Just past the Co-op is a farm house '**Ivy Hill**', an early homestead built by pioneer farmer Hugh McD. Livingstone that has beautiful pressed metal ceilings. The farm diary on the right hand side of the road had walk-through bails and is now a timber yard.

Return along Jubilee Ave to MYOKUM STREET

24. **No 9. The Yellow Church** was originally the Presbyterian Church built in 1903 in Stuart Street. But relocated here in 1996 to become a Yoga centre.

25. Cnr Myokum & Stuart Streets - **The Brunswick Valley Historical Society Museum** was originally the home of the post office, built in 1907 on the corner of Burringbar & Dalley Streets and relocated to this site in 1984 to become the museum.

STUART STREET

26. **No 38-42 St Martin's Anglican Church** was dedicated in March 1925 and replaced a modest timber building (St John's, 1905) still standing behind it.

Courtesy of



Brunswick Valley Historical Society Inc.

MUSEUM

Email: bvhs84@yahoo.com.au Phone: 02 6684 4367

Website: www.mullumbimbymuseum.org.au

Opening Hours: Fridays 10.00 - 12.00

Third Saturdays of the month 9.00-1.00