

DRAFT Planning Proposal 26.2017.6.1 for Amendment of Byron Local Environmental Plan 2014 Byron Bay Town Centre Planning Control Review

Byron Shire Council

Public Exhibition Version 2

Date: November 2020

Document History

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Part 1 Introduction

1.1 Objective and intended outcomes

The objective of this Planning Proposal is to amend Byron Local Environmental Plan (LEP) 2014 to address various planning provisions that apply to the Byron Bay Town Centre. The original version of this Planning Proposal was submitted to the Department and received a gateway determination on 18 June 2019. After consultation with the community, changes have been made to the original proposal and are reflected in the Planning Proposal outlined below. Council is now seeking an amended gateway determination in line with the changes made to the Planning Proposal as a result of feedback from the public.

The intended outcomes of the amendments to the LEP are:

- 1. To rezone land currently zoned B2 Local Centre, located within the Byron Bay Town Centre, to B3 Commercial Core, to differentiate Byron Bay from other smaller centres in Byron Shire.
- 2. To promote mix used development including residential housing on top of compatible commercial ground uses, while maintaining the small town village feel of the town centre.
- 3. To ensure that new development of a significant scale in Byron Bay Town Centre achieves principles of Design Excellence and, through the highest standard of architectural, urban and landscape design; delivers ecologically sustainable and resilient buildings and public places.

These amendments will be supported by proposed changes to Byron Development Control Plan 2014, to include controls that cannot be included in the LEP, to address:

- the number of storeys compatible with the character of the town centre and minimum floor to ceiling heights specific to permissible land uses;
- fine grain architecture to reduce bulky development and restrict building lengths relative to street widths;
- car parking requirements that minimise the provision of onsite car spaces in the town centre, delivered in conjunction with the provision of increased public car parking on the periphery of the centre; and
- design controls to support design excellence, sustainable design and heritage.

1.2 Subject land

This Planning Proposal relates to land in the Byron Bay town centre, currently zoned B2 Local Centre, bordered in red below.



Subject Land

1.3 Background

The Byron Bay Town Centre Masterplan (masterplan) was adopted by Council on 9 June 2016.

The purpose of this proposed amendment to the LEP is to implement planning controls that align with the strategic direction of the masterplan. An original version of the Planning Proposal was submitted to the Department and received gateway determination on 18/06/2019. Following the exhibition period, changes were made to the Planning Proposal in response to community feedback. Those changes are reflected in this updated version of the Planning Proposal.

Following a period of extensive community engagement throughout 2015-2016, the masterplan and an 'implementation plan' were agreed, based on the outcomes of the masterplan process. The implementation plan outlines a 20 year delivery period, which includes steps required to fulfil the place principles, town centre strategies and key projects identified by the Council and community during the development of the masterplan.

The 5 key priorities identified in the implementation plan include:

- 1. Establishment of a Byron Bay Leadership Team;
- 2. Preparation of a Byron Bay Development Control Plan;
- 3. Amendments to the Local Environmental Plan to reflect the masterplan;
- 4. Preparation of a detailed Access and Movement Study and Strategy and
- 5. Development of a Byron Bay Facilities Asset Management Plan.

A complete copy of Byron Bay Town Centre Masterplan is available online.

Council has undertaken a review of existing planning controls in and around the Byron Bay Town Centre, within the area currently zoned B2 Local Centre.

This Planning Proposal also introduces new provisions to ensure design excellence, including activation of commercial frontages, architectural and design specifications and the introduction of a Design Excellence Panel.

Part 2 Explanation of provisions

This Planning Proposal relates to land currently zoned B2 Local Centre; located within the Byron Bay Town Centre. The Planning Proposal seeks to amend zoning and height controls under Byron LEP 2014 and introduce new local provisions that will be applicable to the Byron Bay Town Centre.

2.1 Zoning

The zoning of the Byron Bay Town Centre will be changed from the existing *B2 Local Centre* to *B3 Commercial Core*, achieved by amending the Land Use Zoning Map (see Appendix 2).

The B3 Commercial Core zone is part of the State Government's Standard Template for Local Environmental Plans, but has, to date, not been used within the Byron LEP. This Planning Proposal, therefore, will introduce this new land use zone into LEP 2014.

Because the B3 Commercial Core zone is not currently used in the LEP, a new land use table is proposed to be introduced (see **Appendix 1**).

This land use table is adapted from the Standard Instrument LEP and contains zone objectives, land uses permitted without consent, those permitted with consent and prohibited land uses.

The B3 Commercial Core land use table and zone objectives will differentiate Byron Bay from the smaller local centres of Bangalow, Brunswick Heads, Mullumbimby, and Ocean Shores in Byron Shire.

The key difference, in terms of permitted land uses, between this new B3 zone and the current B2 zoning provisions is that *tourist and visitor accommodation* is restricted, with only *backpackers*'

accommodation, hotel or motel accommodation or serviced apartments permissible in the B3 zone (bed and breakfast accommodation is permissible in B2, but will now become prohibited in B3).

Residential accommodation, in the form of *shop-top housing* and/ or *boarding houses*, remain permitted with development consent, with other forms of residential accommodation, such as *residential flat buildings* or *multi dwelling housing*, prohibited. This does not change with the introduction of the new zone.

Introduction of the new B3 Commercial Core zone into the LEP will require the following additional amendments, to include reference to this zone:

- Clause 6.7 Affordable housing in residential and business zones no changes to the provisions within that clause, other than to include reference to the B3 zone;
- Schedule 2 Exempt Development relating to *Display of goods on footpaths* and *Strata subdivision of a lawfully erected building* no changes to these provisions within the schedule, other than to include reference to the B3 zone

2.2 Height of Buildings

Amend the Height of Buildings Map by extending the area within the Byron Bay Town Centre that is subject to a maximum height of 11.5m, to include the area bounded by Bay Lane to the north, Lawson Street to the south, Jonson Street to the west and Middleton Street to the east (height of buildings currently 9m in this area). The current Height of Buildings Map is shown below, as is the area where the current height limit is proposed to be increased.

The proposed Building Heights Map is contained at **Appendix 2**.



Existing Height of Buildings Control Area proposed for increase from 9m to 11.5m

Introduce a new clause into the LEP relating to building height for areas within the Town Centre that are flood prone. In those areas, new development must achieve a specified minimum ground floor level to reduce the impact of flooding on occupiers of buildings.

The required minimum floor level, called *Flood Planning Level*, is derived from a detailed flood study of the Belongil Creek catchment. The adopted level accounts for longer term sea level rise.

The result of this is that, for areas within the Town Centre that are flood prone, ground floor levels will need to be set above existing ground levels (varying from 0.4-1.2m). As the definition of building height is based on a measurement above existing ground level, development in these flood prone areas is unreasonably restricted.

A new clause is therefore proposed to be added to LEP 2014 to address this, by providing that, in these cases, building height can be measured from a specified Australian Height Datum (AHD) level, which is the 2050 Flood Planning Level, rather than from existing ground level.

The extent of flood prone land in the Town Centre is highlighted below.

A new Building Height Allowance Map is proposed (see **Appendix 2**), which will specify the applicable AHD levels across the flood prone parts of the Town Centre.



Extent of flood prone land in Town Centre

The Building Height Allowance would be applied south of Lawson Street, therefore excluding the small area of flood prone land between Lawson Street and Bay Lane. This will ensure that the minor height increase provided by the clause will not result in buildings with a peak height visible from the beachfront to the north.

2.3 Floor Space Ratio

The original Planning Proposal intended to remove Floor Space Ratio Map as an applicable control in the town centre. Based on the community feedback received during the submission period, and further assessment around built form design, it is now proposed to leave FSR at the current maximum of 1.3:1.

2.4 Local Provisions

This Planning Proposal recommends a number of new "Additional Local Provisions" to be added to Part 6 of Byron LEP 2014:

1. A local provision relating to mixed use development in the B3 Commercial Core zone. The intention of the provision is to allow residential use above a ground floor level if the land use at the ground floor is 'compatible' as defined in the clause. This is in addition to shop top housing, which, by definition, provides for residential development only above retail or business premises.

'Compatible' uses are defined in the clause as those permitted in the B3 Commercial Core zone, including: child care centres, commercial premises, community facilities; educational establishments, information and education facilities; medical centres; and public administration buildings.

- 2. A local provision relating to design excellence. The provision:
 - (a) applies to construction of a new building and external alterations to an existing building in the B3 Commercial Core zone;
 - (b) specifies that development consent must not be granted to development to which this clause applies unless, in the opinion of the consent authority, the proposed development exhibits design excellence; and
 - (c) sets out a range of matters to be addressed, to the satisfaction of the consent authority, to determine whether a development exhibits 'design excellence', including:
 - sustainable design principles such as sunlight, wind, natural ventilation, privacy, adaptability etc;
 - materials, design and detailing appropriate for the building type and location;
 - the building responds to the site and its surroundings;
 - the design of the development will improve the quality and amenity of the public domain;
 - mixed-use development includes communal areas and design techniques to allow for the occupants to be socially cohesive;
 - the proposed development avoids clutter in the public domain and coordinates shared utility infrastructure and domestic and commercial waste management;
 - the development will not impact on views or landmarks;
 - arrangements have been made to ensure that the proposed design is carried through to the completion of the development, including commitments to achieve certification under a nationally recognised sustainable rating system; and
 - for new buildings, whether the development has been endorsed by the Byron Bay Design Excellence Panel as exhibiting design excellence.
- 3. A local provision relating to active street frontages is to be added, which:
 - (a) aims to attract pedestrians along certain streets by ensuring the ground floor usage is active;
 - (b) applies to all streets and lanes shown on a (new) active street frontages map (see **Appendix 2**);
 - (c) specifies that the consent authority cannot approve the erection of a building, or a change of use of a building, on land to which this clause applies unless the consent authority is satisfied that the building will have an active street frontage after its erection or change of use; and
 - (d) describes that a building has an active street frontage if all premises on the ground floor of the building facing the street or laneway are used for the purposes of child care centres; commercial premises; community facilities; educational establishments; information and education facilities; medical centres; or public administration buildings.

2.5 Other amendments to include reference to B3 Commercial Core

This planning proposal recommends amendment to *Clause 6.7 Affordable housing in residential and business zones* and relevant Exempt Development provisions, to include reference to the new B3 Commercial Core zone.

These existing provisions currently include reference to the B2 Local Centre zone, so it is appropriate to include a reference to the new B3 Commercial Core zone.

2.6 Minor Map correction

This planning proposal will also correct an anomaly within the Height of Buildings Map in relation to two properties at the southern end of Jonson Street, known as Lot 1 DP 1267388 and Lot 9 DP 818197.

As shown in the extract of the Height of Building Map below, the northern part of the two lots has a maximum height of 9.0m, with the remainder of the lots at 11.5m.

It is not apparent why this is mapped this way. The land immediately north of the two lots was previously acquired by Council for the Town Centre Bypass, but there is no apparent planning reason why that would require a lower building height for part of the land.

The planning proposal seeks to rectify this minor mapping error, by including those parts of the property boundary currently mapped 9m to 11.5m.



Part 3 Justification

Section A Need for the planning proposal

Q1 Is the planning proposal a result of any strategic study or report?

Yes. This Planning Proposal is part of the implementation of the Byron Bay Town Centre Masterplan (masterplan), which was adopted by Council in June 2016, following a period of extensive community engagement throughout 2015-2016. A copy is available online here: Byron Bay Town Centre Masterplan

The masterplan identifies the need to review planning controls, including amendments to the Byron LEP 2014 and Byron DCP 2014, to support the following strategic land use planning outcomes:

- A pedestrian prioritised centre that supports and integrates alternate modes of transport and creates opportunities for car parking facilities on the edge of the town centre and public transport facilities on the western side of the north coast rail corridor, close to Butler Reserve;
- An increased mix of uses in the town centre, by encouraging a multi-functional economy that supports diverse activities, including local businesses, local living, and local development opportunities. Benefits of mixed use living in the centre of town include reduce need for car use, increased housing options, and increased activity, vibrancy, and safety.
- Preservation of Byron Bay's eclectic village character through high quality design, increased density and ensuring that the maximum height of buildings does not exceed 3 storeys.
- Strategies for the built form and aesthetics in Byron Bay Town Centre that are consistent with the village character.

The Masterplan seeks the creation of a varied centre that minimises big bulky buildings, with particular emphasis on improving street definition within the town centre and along the rail corridor.

Q2. Is the planning proposal the best means of achieving the objectives or intended outcomes, or is there a better way?

Yes. The Planning Proposal is considered the best means of achieving the stated objectives, to ensure permissibility of appropriate land uses, revised development standards to increase the viability of high quality design, and future development in Byron Bay Town Centre.

This Planning Proposal introduces new local clauses to provide statutory design excellence requirements, including sustainability, diversity and mixed use, increased density and activation of commercial frontages.

Alternative Options

Various options were considered and discussed during preparation of the Planning Proposal, as summarised below:

Zoning and Land Use Options Considered

Rezoning B2 Local Centre to B4 Mixed Use

• This would permit residential flat buildings in the Byron Bay Town Centre, which could significantly undermine its role as the largest business centre in Byron Shire. This was not considered to be acceptable.

Amendment of B2 Local Centre land use table

• Amending the B2 Local Centre land use could result in undesirable planning outcomes for other centres, as the B2 zone applies to the smaller local centres of Ocean Shores, Brunswick Heads, Mullumbimby and Bangalow.

Rezoning B2 Local Centre to B3 Commercial Core (Preferred Option)

• The new B3 Commercial Core zone differentiates the Byron Bay Town Centre from smaller centres in Byron Shire and provides a slight shift in focus to the needs of local residents and workers, by limiting the range of tourist and visitor accommodation, whilst allowing residential uses as part of a mixed use development.

The table below highlights the uses that are currently permitted with consent in the B2 Local Centre, which would be prohibited in the proposed B3 Commercial Core zone:

Land Use • Amusement centres

- Bed & Breakfast accommodation
- Car parks
- Cellar door premises
- Farm stay accommodation
- Landscaping material supplies
- Port facilities
- Roadside stalls
- Specialised retail premises
- Timber yards

Most of the uses listed above are recommended to be prohibited as they are uses that require large sites/ spaces, which would prevent the achievement of a finer grain town centre.

There are currently no approved land uses in the B2 zone that as a result of this planning proposal will become prohibited in the B3 zone. There will be no existing rights applicable as a consequence of this planning proposal.

Overview of the intention of Zone B3 Commercial Core

The B3 Commercial Core land use table and zone objectives will differentiate Byron Bay from the smaller local centres of Bangalow, Brunswick Heads, Mullumbimby, and Ocean Shores in Byron Shire.

The objectives and permissible uses in the B3 zone will be more effective in limiting the pressure that tourist and visitor accommodation has on commercial and mixed use residential development options within Byron Bay Town Centre.

The B3 zone will encourage more economic activity and options for living within the town; allowing a mix of compatible uses that better serve the day to day needs of the community.

Height of Buildings Options Considered

Alternative # 1:

- No change to the current 9m and 11.5m maximums.
- No additional supporting height controls.

Through the Masterplan, the Byron Bay community expressed a very strong preference to maintain the maximum three-storey building height limit.

Unfortunately, the Standard template LEP does not facilitate building height control by way of storeys. The 11.5m development standard, measured from ground level to the top of the building, is considered to be the best approximation to three storeys.

Other than the maximum building height standard, there are no other controls relating to building height. Floor to ceiling heights, for example, are not controlled, potentially allowing four storeys within the 11.5m height.

Alternative # 2:

- 12.5m in B3 Commercial Core south of Lawson Street, to allow for 3 storey mixed use building with a floor to ceiling height of 4 metres on the ground/first floor and at least 2.7m on the upper storey (residential), plus allowance for a hipped roof.
- 9.4m on other land in B3 Commercial Core north of Lawson Street and in the southern end of Jonson Street, to allow 2 storeys with 4m ground floor to ceiling height and 2.7m ceiling height (residential) above.

This alternative will result an increased and negative impact to the human scale of the town currently valued by the community. It opens the potential for development that provides reduced floor to ceiling heights to achieve more 4 storeys within the 12.5m limit.

Alternative # 3 (preferred option)

- Retention of the existing 11.5m maximum building height control.
- Extension of the area to which 11.5m applies to include the northern side of Lawson Street to Bay Lane, from Jonson Street to the west and east until Middleton Street.
- On land shown in the Building Height Allowance Map, building height measurements to be taken from the flood planning level rather than existing ground level.
- Add a three-storey maximum and floor to ceiling controls in the DCP.

These LEP provisions will be supported within a new Byron Bay Town Centre Chapter within Byron DCP 2014 outlining, among other things, a maximum building height expressed as 3 storeys and appropriate minimum floor to ceiling heights to achieve high quality and flexible internal spaces.

This option is preferred as it emphasises Council's and community's preference for 3 storey buildings.

The expansion of area to which 11.5m applies will allow Lawson Street to develop equally on both sides, reflecting its role as a primary street. The 9m maximum was previously permitted here to allow for a gradual increase in height from the beach. Due to the topography of the area, development in the expanded zone will not be visible from the beach and therefore will not have negative impact on the views.

Floor Space Ratio (FSR)

The initial Planning Proposal considered removal of the Floor Space Ratio development standard in the potential B3 zone. This amendment has been retracted following feedback during the community consultation stage of the Planning Proposal.

The FSR will therefore remain at 1.3:1.

Active Frontage Options Considered

The Department of Planning and Environment has prepared a model local clause for Active Street Frontages and provides general information about its application in Local Environmental Plans, including:

• Continuous business or retail land uses that open directly to the footpath provide active, people oriented street frontages.

- It enhances public security and passive surveillance and improves the amenity to the public domain by encouraging pedestrian activity.
- It can also assist in supporting the economic viability of the centre where this provision will apply.
- Activity areas are usually formed along streets or as a node around, for example, major transport infrastructure. For that reason it is recommended that this provision does not apply across any one zone, but only along the streets (or parts of a street or streets) and pedestrian links where a concentration of business and/or retail is encouraged.
- This clause must be justifiable and applied only where it will not constrain uses able to respond to changing economic drivers.
- Only the B3 Commercial core and B4 Mixed Use zones are considered suitable for inclusion into this model clause.
- It is considered that there is no need to control the land use of the first floor of development to which this clause applies. The amenity of residential upper levels may be addressed as part of the merit assessment process.
- If councils want to include design criteria for the ground floor uses, this can be included in the DCP.

This planning proposal adopts this model clause as it applies to the B3 Commercial Core zone and no other option was considered.

The draft active frontage clause will be applied to land shown in the draft Active Frontages Map (see **Appendix 2**).

Design Excellence Options Considered

In 2017, the NSW Government Architect exhibited '*Better Placed - A design led approach: developing an Architecture and Design Policy for New South Wales*'. The Draft Policy outlines a series of seven distinct principles applicable at any scale:

- 1. Contextual, local and of its place
- 2. Sustainable, efficient and durable
- 3. Equitable, inclusive and diverse
- 4. Enjoyable, safe and comfortable
- 5. Functional, responsive and fit for purpose
- 6. Value-creating and cost effective
- 7. Distinctive, visually interesting and appealing

The role of design is a major contributing process in planning and development assessment. This Planning Proposal has reviewed and adapted Design Excellence provisions as a local provision that will apply to all development in the B3 Commercial Core Zone. This is the most effective means of achieving the objectives of this clause. No other option was considered.

Council may also consider its role in relation to design review at pre-development application stage to apply the design excellence clause to new development in the proposed B3 Commercial Core Zone. This would be subject to a Policy of Council.

Section B Relationship to strategic planning framework

Q3. Is the planning proposal consistent with the objectives and actions of the applicable regional, sub-regional or district plan or strategy (in this case the North Coast Regional Plan 2036)?

Yes. The Planning Proposal is consistent with the <u>North Coast Regional Plan 2036</u>, which is a 20-year blueprint for the future of the North Coast. The NSW Government's vision for the North Coast is to create the best region in Australia to live, work and play thanks to its spectacular environment and vibrant communities.

To achieve this vision the Government has set four goals for the region:

- The most stunning environment in NSW
- A thriving, interconnected economy
- Vibrant and engaged communities
- Great housing choice and lifestyle options.

Byron Bay is not identified as a regional centre under the *North Coast Regional Plan*. However, it is recognised for its spectacular natural environment and an important regional tourist destination for the purposes of investment in upgrades to Ballina-Byron Gateway Airport and supporting associated economic growth in the region.

It recognises that the area is integrated with a burgeoning South East Queensland, including Coolangatta Airport, and that hinterland and rural communities are making the most of the increasing global demand for their high-quality agricultural products and that coastal communities are building relationships and leveraging opportunities from the Pacific Highway upgrade.

Byron Shire is known for its natural beauty and character. Unique environmental features such as the Arakwal National Park and the Cape Byron Marine Park will continue to draw domestic and international tourists, contribute to attractive lifestyles and grow the local economy.

Byron Shire is one of Australia's most visited local government areas, with stunning beaches, beautiful hinterland and vibrant centres like Byron Bay. Communities are centres of creativity, provide boutique retail, food and accommodation options, essential services, and offer a unique lifestyle. These factors continue to increase the attractiveness of Byron Bay to visitors and new residents and this has a significant effect on the demand for urban land uses. The NSW Government recognises that tourism can both benefit and increase pressure on the environment and smaller communities.

Byron has a strong economy based on the tourism, retail, creative arts, agricultural, food manufacturing and health sectors. The plan particularly recognises the opportunity to intensify creative industries in Byron that will foster employment and economic activity. Continuing connectivity improvements to Lismore, Ballina, Tweed and South East Queensland through the Pacific Highway upgrade and digital technology will support future economic growth and opportunities.

In summary, this Planning Proposal particularly relates to the following regional priorities:

- Support a strong and diversified economy based on Byron Shire's unique character, landscapes and important farmland.
- Manage and support growth in Byron Bay.
- Maximise opportunities associated with the growth of South East Queensland.

This Planning Proposal is particularly relevant to supporting a strong economy to support tourism and the needs of local residents and is entirely consistent with the *North Coast Regional Plan*.

Q4. Is the planning proposal consistent with a council's local strategy or other local strategic plan?

Byron Shire Council has recently adopted Our Byron Our Future. Our Community Strategic Plan 2028.

The CSP is the highest level of strategic planning undertaken by a council and its community. Its purpose is to identify the community's main priorities and aspirations for the future, and to plan a clear set of strategies for achieving these goals. The CSP considers the issues and pressures that may affect the community over the next 10 years.

Based on extension community engagement, the Plan contains five key community objectives, which are addressed below in relation to this Planning Proposal

We have infrastructure, transport and services that meet our expectations	The Planning Proposal builds on existing services and infrastructure. Water and sewerage is available. Further environmental improvements will be enabled through activation of fragmented and underutilised land. This provides an opportunity to increase pedestrian movement in Byron Bay Town Centre.
We cultivate and celebrate our diverse cultures, lifestyle and sense of community	The Planning Proposal supports the economy through strengthening the role and function of Byron Bay Town Centre to support local business growth whilst improving the quality of tourism accommodation and reducing traffic generation in the centre.
	The Planning Proposal will facilitate the approval of mixed use development in Byron and development standards that will enhance the viability of development that meets the day to day or local residents.
	This Planning Proposal will create further economic growth and respond to demand without major ecological or social concerns.
We protect and enhance our natural environment	The Planning Proposal assists the environment to be maintained and protected for future generations by restricting development to existing urban land with no major environmental significance.
We manage growth and change responsibly	Byron Bay Town Centre will continue to be a place of growth and diversity where local people can live and work and will be more resilient to outside pressure such as a down turn in tourism. The Planning Proposal implements the Place Principles of the Byron Bay Town Centre Masterplan.
We have community led decision making which is open and inclusive	To progress the Byron Bay Town Centre Masterplan after its adoption, Council established a Town Centre Leadership Group to:
	 provide advice and direction on the delivery of the Masterplan actions;
	 identify and actively facilitate, where appropriate, opportunities for partnerships and community collaboration;
	• provide oversight on the timely delivery of actions that are responsive to community needs, acknowledging that the actions of the Masterplan are flexible and adaptable.
	The use of land affected by this Planning Proposal is a result of continued engagement with the Town Centre Leadership Group, Community members and

Property owners in Byron Bay Town Centre, as well

as with the wider community.

On this basis the Planning Proposal is consistent with Council's CSP.

Q5. Is the planning proposal consistent with the applicable State Environmental Planning Policies (SEPPs)?

The State Environmental Planning Policies relevant to this Planning Proposal are as follows:

State Environmental	Compliance of Planning Proposal
Planning Policy (SEPP)	
SEPP (Coastal Management) 2018	The whole of the Town Centre is within land mapped as Coastal Use Area.
	The proposed changes to the LEP have no direct implications in regard to this Area, as they will not facilitate development that would result in adverse impacts on the matters outlined in the SEPP in relation to the Coastal Use Area.
	Fringes areas within the Town Centre are mapped as being in proximity to Coastal Wetlands (see below).
	The proposed changes to the LEP will not facilitate development of
	The proposed changes to the LEP will not facilitate development of a nature and scale that would adversely impact on the hydrology or ecological integrity of the adjacent wetlands.
	The proposed change in zoning will not alter the provisions in place to manage potential coastal risks.
SEPP (Exempt and	Schedule 2 of LEP 2014 includes standards and requirements for

State Environmental Planning Policy (SEPP)	Compliance of Planning Proposal
Complying Development Codes) 2008	locally exempt development types that do not repeat or contradict the Codes SEPP. The Planning Proposal does not alter existing exempt development provisions.
SEPP (Infrastructure) 2007	This Planning Proposal does not contradict or repeat the provisions of the Infrastructure SEPP.
SEPP (Koala Habitat Protection) 2019	There is no Koala habitat mapped by Council in the area affected by this Planning Proposal. The Planning Proposal is not inconsistent with SEPP.
SEPP 55 – Remediation of Land	Council is aware that certain land parcels will have a known history including radioactive sands. It is not anticipated that the Gateway Determination will require land remediation information prior to public exhibition because rezoning of land from B2 Local Centre to B3 Commercial Core does not introduce new permissible sensitive uses on land known to be contaminated.
SEPP 65 – Design Quality of Residential Apartment Development	SEPP 65 will continue to apply to mix use buildings that meet the thresholds established. The provisions proposed do not create any inconsistencies with the SEPP provisions or associated guidelines.
SEPP (Vegetation in Non-Rural Areas) 2017	There is nothing in this Planning Proposal that affects the provisions of the Vegetation in Non-Rural Areas SEPP, which is applicable to urban land zoned under the Byron LEP 2014.

Q6. Is the planning proposal consistent with applicable Ministerial Directions (s 9.1 Directions)?

Consistency with the s 9.1 Directions is assessed in the following table:

S 9.1 Direction	Application	Relevance to this planning proposal	Consistency with direction
1. Employment and F	Resources		
1.1 Business and Industrial Zones	 Applies when a relevant planning authority prepares a planning proposal that will affect land within an existing or proposed business or industrial zone (including the alteration of any existing business or industrial zone boundary). The objectives of this direction are to: (a) encourage employment growth in suitable locations, (b) protect employment land in business and industrial zones, and (c) support the viability of identified strategic centres. A planning proposal must: (a) give effect to the objectives of this direction, (b) retain the areas and locations of existing business and industrial zones, (c) not reduce the total potential floor space area for employment uses and related public services in business zones, (d) not reduce the total potential floor space area for industrial uses in industrial zones, and 	This Planning Proposal will directly affect land within an existing Business Zone. The proposed change from B2 Local Centre to B3 Commercial Core will strengthen and differentiate Byron Bay Town Centre from other smaller business zones in Byron Shire. The area and location of the proposed B3 Commercial Core zone is identical to that currently zoned B2 Local Centre. The Planning Proposal is entirely consistent with the objectives of this direction.	Consistent
	(e) ensure that proposed new employment areas are in accordance with a strategy that is approved by the Director-General of the Department of Planning.		
1.2 Rural Zones	Applies when a relevant planning authority prepares a planning proposal that will affect land within an existing or proposed rural zone (including the alteration of any existing rural zone boundary).	This Planning Proposal does not affect land within an existing or proposed rural zone.	Not applicable
	The objective of this direction is to protect the agricultural		

S 9.1 Direction	Application	Relevance to this planning proposal	Consistency with direction
	production value of rural land.		
	Under this direction a planning proposal must:		
	 (a) not rezone land from a rural zone to a residential, business, industrial, village or tourist zone. 		
	(b) not contain provisions that will increase the permissible density of land within a rural zone (other than land within an existing town or village).		
1.3 Mining, Petroleum Production	Applies when a relevant planning authority prepares a planning proposal that would have the effect of:	This Planning Proposal does not have any effect on the potential for mining, petroleum production or	Not applicable
	extraction of materials and resources.		
	(b) restricting the potential development of resources of coal, other minerals, petroleum or extractive materials which are of State or regional significance by permitting a land use that is likely to be incompatible with such development.		
1.4 Oyster Aquaculture	Applies when a relevant planning authority prepares any planning proposal that proposes a change in land use which could result in:	This Planning Proposal has no effect on a Priority Oyster Aquaculture Area or other related uses.	Not applicable
	 (a) adverse impacts on a Priority Oyster Aquaculture Area or a "current oyster aquaculture lease in the national parks estate", or 		
	 (b) incompatible use of land between oyster aquaculture in a Priority Oyster Aquaculture Area or a "current oyster aquaculture lease in the national parks estate" and other land uses. 		
1.5 Rural Lands	Applies when:	This Planning Proposal will have no effect on land	Not
	 (a) a relevant planning authority prepares a planning proposal that will affect land within an existing or proposed rural or environment protection zone 	within a rural or environment protection zone.	applicable

S 9.1 Direction	Application	Relevance to this planning proposal	Consistency with direction
	(including the alteration of any existing rural or environment protection zone boundary), or		
	(b) a relevant planning authority prepares a planning proposal that changes the existing minimum lot size on land within a rural or environment protection zone.		
	A planning proposal to which clauses (a) and (b) apply must be consistent with the Rural Planning Principles listed in <i>State Environmental Planning Policy (Rural Lands) 2008.</i> A planning proposal to which clause (b) applies must be consistent with the Rural Subdivision Principles listed in <i>State Environmental Planning Policy (Rural Lands) 2008.</i>		
2. Environment and	Heritage	•	
2.1 Environment Protection Zones	 A planning proposal must include provisions that facilitate the protection and conservation of environmentally sensitive areas. A planning proposal that applies to land within an environment protection zone or land otherwise identified for environment protection purposes in a LEP must not reduce the environmental protection standards that apply to the land (including by modifying development standards that apply to a change to a development standard for minimum lot size for a dwelling in accordance with clause (5) of Direction 1.5 <i>"Rural Lands"</i>. 	This Planning Proposal will have no effect on land within an environment protection zone or land otherwise identified for environment protection purposes.	Not applicable
2.2 Coastal Management	This direction applies to land that is within the coastal zone, as defined under the Coastal Management Act 2016 - comprising the coastal wetlands and littoral rainforests area, coastal vulnerability area, coastal environment area and coastal use area – and as identified by the State Environmental Planning Policy (Coastal Management) 2018.	The Planning Proposal applies to land in the Coastal Zone. Parts of the Town Centre are mapped within SEPP (Coastal Management) 2018 as Coastal Environment and Coastal Use Area. Fringe areas within the Town Centre are mapped as being in proximity to Coastal Wetlands. Coastal Vulnerability is not yet mapped.	Consistent

S 9.1 Direction	Application	Relevance to this planning proposal	Consistency with direction
	A planning proposal must include provisions that give effect to and are consistent with:	There is no certified Coastal Management Program yet in place for Byron Bay.	
	 (a) the objects of the Coastal Management Act 2016 and the objectives of the relevant coastal management areas; 	Nothing in the Planning Proposal raises substantive issues in relation to the Coastal management Act or the Coastal Management Manual.	
	 (b) the NSW Coastal Management Manual and associated Toolkit; (c) NSW Coastal Design Guidelines 2003; and (d) any relevant Coastal Management Program that has been certified by the Minister, or any Coastal Zone Management Plan under the Coastal Protection Act 1979 that continues to have effect under clause 4 of Schedule 3 to the Coastal Management Act 2016, that applies to the land. 	The minor area proposed for additional height is not inconsistent with the Coastal Design Guidelines. Given existing topography, the increase in height proposed for the block between Lawson Street and Bay Lane will not result in buildings visible from the beachfront.	
	 A planning proposal must not rezone land which would enable increased development or more intensive land-use on land: (a) within a coastal vulnerability area identified by the State Environmental Planning Policy (Coastal Management) 2018; or (b) that has been identified as land affected by a current or future coastal hazard in a local environmental plan or development control plan, or a study or assessment undertaken: (i) by or on behalf of the planning proposal authority, and the planning proposal authority, or (ii) by or on behalf of a public authority and provided to the planning proposal authority. 	There are no areas of coastal vulnerability mapped in Byron Shire at this time. Coastal hazard precincts were mapped within Part J of Byron DCP 2010. While this DCP still applies to many deferred areas along the Shire's coastline, it does not apply to the Byron Town Centre, which is zoned under BLEP 2014. Byron DCP 2014 does not include coastline hazard mapping. Updated coastal hazard mapping, adopted for the purpose of preparing a Coastline Management Plan (not yet prepared), was undertaken in 2013. That mapping did not include the Town Centre, primarily because of the presence of the existing Jonson Street protection works on the northern end of the main beach car park. Accordingly, the planning proposal will not enable intensification of development in a mapped hazard	Consistent

S 9.1 Direction	Application	Relevance to this	s plannir	ng propos	al		Consistency with direction
		area.					
	 A planning proposal for a Local Environmental Plan may propose to amend the following maps, including increasing or decreasing the land within these maps, under the State Environmental Planning Policy (Coastal Management) 2018: (a) Coastal wetlands and littoral rainforests area map; 				nge	Consistent	
	(b) Coastal vulnerability area map;						
	(c) Coastal environment area map; and						
	(d) Coastal use area map.						
	Such a planning proposal must be supported by evidence in a relevant Coastal Management Program that has been certified by the Minister, or by a Coastal Zone Management Plan under the Coastal Protection Act 1979 that continues to have effect under clause 4 of Schedule 3 to the Coastal Management Act 2016.						
2.3 Heritage Conservation	A planning proposal must contain provisions that facilitate the conservation of:	The Planning Proposal relates to land within Byron Bay Town Centre zoned B2 Local Centre (proposed					Consistent
	(a) Items, places, buildings, works, relics, moveable objects or precincts of environmental heritage significance to an area, in relation to the historical, scientific, cultural,	B3 Commercial Core), containing heritage items, identified in Schedule 5 Environmental Heritage of Byron LEP 2014:					
	social, archaeological, architectural, natural or aesthetic	Item	Address	Property	Significance		
	value of the item, area, object or place, identified in a study of the environmental heritage of the area,	Terrace houses	27–31 Fletcher	Description Lot 1, Section 26,	Local	no 1069	
	(b) Aboriginal objects or Aboriginal places that are protected under the <i>National Parks and Wildlife Act 1974</i> , and	Semi-detached cottages	Fletcher	DP 758207 SP 20654	Local	1070	
	(c) Aboriginal areas, Aboriginal objects, Aboriginal places or landscapes identified by an Aboriginal heritage survey	Art Gallery	Street 39 Fletcher Street	r Lot B, DP 302467	Local	1071	
	prepared by or on behalf of an Aboriginal Land Council, Aboriginal body or public authority and provided to the relevant planning authority, which identifies the area, object, place or landscape as being of heritage	Commercial facade	17–31 Jonson Street	Lot 1, DP 171102; Lot 1 DP 713659; Lots	Local	1073	

S 9.1 Direction	Application	Relevance to this planning proposal					Consistency with direction
	significance to Aboriginal culture and people.			4 and 5, DP 11407			
		Great Northern hotel (including decorative tiling)	35–43 Jonson Street	Lot 2, DP 597016	Local	1074	
		Post Office (former)	59–67 Jonson Street	Lot 1, DP 736784	Local	1075	
		Byron Bay Community Centre	69 Jonson Street	Lot 1, DP 524709	Local	1076	
		Former Norco Butter Factory	132–144 Jonson Street	Lot 1, DP 804082; SP 83280; Lot 6, DP 258071	Local	1079	
		Commercial (including shops, bar and restaurant)	5A Lawson Street	Lot 2, DP 830504	Local	1084	
		Main Beach Backpackers (all of the building located on the corner of Lawson and Fletcher Streets, which includes the 1929 section of the former Byron Council Chambers building)	19–23 Lawson Street	Part of Lot 1, DP 876261	Local	1085	
		Timber cottage	5 Middleton Lane	Lot B, DP 377425	Local	1089	
		Byron LEP 2014 c provisions under C conservation of he Aboriginal objects The Planning Prop	Clause 5. ritage, and plac	10 that rec rchaeologi es. es not alter	luires cal sites any of th	and	
		existing heritage c		•			
2.4 Recreation Vehicle Areas	 A planning proposal must not enable land to be developed for the purpose of a recreation vehicle area (within the meaning of the <i>Recreation Vehicles Act 1983</i>): (a) where the land is within an environment protection zone, 	This Planning Prop developed for the area (within the ma <i>Act 1983</i>):	purpose	of a vehicl	e recreat	ion	Not applicable

S 9.1 Direction	Application	Relevance to this planning proposal	Consistency with direction
	 (b) where the land comprises a beach or a dune adjacent to or adjoining a beach, (c) where the land is not within an area or zone referred to in paragraphs (4)(a) or (4)(b) unless the relevant planning authority has taken into consideration: (i) the provisions of the guidelines entitled <i>Guidelines for Selection, Establishment and Maintenance of Recreation Vehicle Areas, Soil Conservation Service of New South Wales, September 1985, and</i> (ii) the provisions of the guidelines entitled <i>Recreation Vehicles Act, 1983, Guidelines for Selection, Design, and Operation of Recreation Vehicle Areas, State Defluction, Control Comprise State</i> 		
2.5 Application of E2 and E3 Zones and Environmental Overlays in Far North Coast LEPs	Pollution Control Commission, September 1985.A planning proposal that introduces or alters an E2Environmental Conservation or E3 EnvironmentalManagement zone or an overlay and associated clausemust apply the proposed E2 Environmental Conservation orE3 Environmental Management zones, or the overlay andassociated clause, consistent with the Northern Councils EZone Review Final Recommendations.	This Planning Proposal does not introduce or alter an E2 or E3 Zone or Environmental Overlays.	Not applicable
2.6 Remediation of Contaminated Land	A planning proposal that would permit a change of use must not proceed unless the proposal authority has considered whether the land is contaminated.	The planning proposal rezones land from one business zone to another. Nothing in the proposal impacts on the provisions or requirements of SEPP 55.	Consistent
3. Housing, Infrastruct	ture and Urban Development		
3.1 Residential Zones	 This direction applies when a relevant planning authority prepares a planning proposal that will affect land within: (a) an existing or proposed residential zone (including the alteration of any existing residential zone boundary), (b) any other zone in which significant residential development is permitted or proposed to be permitted. 	This Planning Proposal does not affect land within a residential zone. Residential accommodation is already permitted in the form of shop top housing. New provisions will also support the development of mixed use building types that must achieve principles of Design Excellence in Byron Bay Town Centre; to deliver more ecologically sustainable buildings and	Consistent

S 9.1 Direction	Application	Relevance to this planning proposal	Consistency with direction
	 A planning proposal must include provisions that encourage the provision of housing that will: (a) broaden the choice of building types and locations available in the housing market, and (b) make more efficient use of existing infrastructure and services, and (c) reduce the consumption of land for housing and associated urban development on the urban fringe, and (d) be of good design. A planning proposal must, in relation to land to which this direction applies: (a) contain a requirement that residential development is not permitted until land is adequately serviced (or arrangements satisfactory to the council, or other appropriate authority, have been made to service it), and (b) not contain provisions which will reduce the permissible residential density of land. 		
3.2 Caravan Parks and Manufactured Home Estates	 Applies when a relevant planning authority prepares a planning proposal. In identifying suitable zones, locations and provisions for caravan parks in a planning proposal, the relevant planning authority must: (a) retain provisions that permit development for the purposes of a caravan park to be carried out on land, and (b) retain the zonings of existing caravan parks, or in the case of a new principal LEP, zone the land in accordance with an appropriate zone under the Standard Instrument (Local Environmental Plans) Order 2006 that would facilitate the retention of the existing caravan park. 	This Planning Proposal does not seek to identify suitable zones locations and provision for caravan parks.	Not applicable

S 9.1 Direction	Application	Relevance to this planning proposal	Consistency with direction
	In identifying suitable zones, locations and provisions for manufactured home estates (MHEs) in a planning proposal, the relevant planning authority must:		
	 (a) take into account the categories of land set out in Schedule 2 of SEPP 36 as to where MHEs should not be located, 		
	(b) take into account the principles listed in clause 9 of SEPP 36 (which relevant planning authorities are required to consider when assessing and determining the development and subdivision proposals), and		
	(c) include provisions that the subdivision of MHEs by long term lease of up to 20 years or under the <i>Community</i> <i>Land Development Act 1989</i> be permissible with consent.		
3.3 Home Occupations	Planning proposals must permit home occupations to be carried out in dwelling-houses without the need for development consent.	This Planning Proposals does not seek to amend current Byron LEP 2014 provisions that permit home occupations to be carried out without the need for development consent.	Consistent
3.4 Integrating Land Use and Transport	Applies when a relevant planning authority prepares a planning proposal that will create, alter or remove a zone or a provision relating to urban land, including land zoned for residential, business, industrial, village or tourist purposes.	This Planning Proposal will facilitate increased density in the form of mixed use development within Byron Bay Town Centre and will encourage better design and siting of proposed developments, thus	Consistent
	A planning proposal must locate zones for urban purposes and include provisions that give effect to and are consistent with the aims, objectives and principles of:	contributing to a more pedestrian friendly environment and encouraging alternative forms of transport.	
	(a) Improving Transport Choice – Guidelines for planning and development (DUAP 2001), and		
	(b) The Right Place for Business and Services – Planning Policy (DUAP 2001).		
	The objective of this direction is to ensure that urban structures, building forms, land use locations, development designs, subdivision and street layouts achieve the		

S 9.1 Direction	Application	Relevance to this planning proposal	Consistency with direction
	 following planning objectives: (a) improving access to housing, jobs and services by walking, cycling and public transport, and (b) increasing the choice of available transport and reducing dependence on cars, and (c) reducing travel demand including the number of trips generated by development and the distances travelled, especially by car, and (d) supporting the efficient and viable operation of public transport services, and 		
3.5 Development Near Regulated Airports and Defence Airfields	 (e) providing for the efficient movement of freight Applies when a relevant planning authority prepares a planning proposal that will create, alter or remove a zone or a provision relating to land in the vicinity of a licensed aerodrome. The main requirements of the Direction are that Council considers the Obstacle Limitation Surface (OLS) as defined by that Department of the Commonwealth for residential purposes, and does not increase residential densities in areas where the ANEF, as from time to time advised by that Department of the Commonwealth, exceeds 25. 	This Planning Proposal will not create, alter or remove a zone or a provision relating to land in the vicinity of a licensed aerodrome.	Not applicable
3.6 Shooting Ranges	Applies when a relevant planning authority prepares a planning proposal that will affect, create, alter or remove a zone or a provision relating to land adjacent to and/or adjoining an existing shooting range. A Planning Proposal must not seek to rezone land adjacent to and/or adjoining an existing shooting range that has the effect of permitting more intensive land uses in the area.	This Planning Proposal does not relate to land adjacent to and/or adjoining an existing shooting range.	Not applicable
3.7 Reduction in non-hosted short term rental accommodation period	This direction applies specifically to Byron Shire Council, but only in relation to a planning proposal to identify or reduce the number of days that non-hosted short-term rental accommodation may be carried out in parts of our	The Planning Proposal does not deal with short term holiday letting.	Not applicable

S 9.1 Direction	Application	Relevance to th	is planning proposal	Consistency with direction
	local government area			
4. Hazard and Risk				
4.1 Acid Sulfate So	 Applies when a relevant planning authority prepares a planning proposal that will apply to land having a probability of containing acid sulfate soils as shown on the Acid Sulfate Soils Planning Maps. A council shall not prepare a draft LEP that proposes an intensification of land uses on land identified as having a probability of containing acid sulfate soils on the Acid Sulfate Soils Planning Maps unless the council has considered an acid sulfate soils study assessing the appropriateness of the change of land use given the presence of acid sulfate soils. 	Acid Sulfate Soil the <u>Acid Sulfate</u> small part of land Browning Street The Planning Pro Local Centre to B to result in intens current underlyin significant disturl under the relevan assessed under Byron LEP 2014 Sulfate Soils limi	 by solve and the second seco	Consistent

S 9.1 Direction	Application	Relevance to this planning proposal	Consistency with direction
		 below the natural ground surface. Works by which the watertable is likely to be lowered more than 2 metres below the natural ground surface. Works within 500 metres of adjacent Class 1, 2, 3 or 4 land that is below 5 metres Australian Height Datum and by which the watertable is likely to be lowered below 1 metre Australian Height Datum on adjacent Class 1, 2, 3 or 4 land. 	
4.2 Mine Subsidence and Unstable Land	 Applies when a relevant planning authority prepares a planning proposal that permits development on land that: (a) is within a mine subsidence district, or (b) has been identified as unstable in a study, strategy or other assessment undertaken: (i) by or on behalf of the relevant planning authority, or (ii) by or on behalf of a public authority and provided to the relevant planning authority. 	Byron Shire is not in a mine subsidence district and the land affected by this planning proposal has not been identified as unstable land.	Not applicable
4.3 Flood Prone Land	Applies when a relevant planning authority prepares a planning proposal that creates, removes or alters a zone or a provision that affects flood prone land. A planning proposal must include provisions that give effect to and are consistent with the NSW Flood Prone Land Policy and the principles of the <i>Floodplain Development</i> <i>Manual 2005</i> (including the <i>Guideline on Development</i> <i>Controls on Low Flood Risk Areas</i>). A planning proposal must not rezone land within the flood	With the exception of land located approximately 3m AHD and above, the Planning Proposal affects land located on Flood Prone Land (1:100 Year Flood) and is within the Belongil Creek Flood Planning Area. The Planning Proposal will rezone from one type of business zone to another. Therefore the Planning Proposal does not rezone land zoned Special Use, Special Purpose, Recreation, Rural or Environment Protection Zones within the flood planning area to a	Consistent

S 9.1 Direction Application	Relevance to this planning proposal	Consistency with direction
 planning areas from Special Use, Special Purpose, Recreation, Rural or Environment Protection Zones to a Residential, Business, Industrial, Special Use or Specia Purpose Zone. A planning proposal must not contain provisions that ap to the flood planning areas which: (a) permit development in floodway areas, (b) permit development that will result in significant floor impacts to other properties, (c) permit a significant increase in the development of the land, (d) are likely to result in a substantially increased requirement for government spending on flood mitigation measures, infrastructure or services, or (e) permit development to be carried out without development consent except for the purposes of agriculture (not including dams, drainage canals, lev buildings or structures in floodways or high hazard areas), roads or exempt development. A planning proposal must not impose flood related development controls above the residential flood plannin level for residential development on land, unless a relev planning authority provides adequate justification for the controls to the satisfaction of the Director-General (or al officer of the Department nominated by the Director- General). For the purposes of a planning proposal, a relevant planning authority must not determine a flood planning that is inconsistent with the Floodplain Development Ma 2005 (including the <i>Guideline on Development Controls Low Flood Risk Areas</i>) unless a relevant planning authority must not determine a flood planning authority provides adequate justification for the proposed depart. 	 I The requirements of Direction 4.3 are addressed under Byron LEP 2014, that currently contains provisions under Clause 6.3 Flood planning and 6.4 Floodplain risk management, to: to minimise the flood risk to life and property associated with the use of land, to allow development on land that is compatible with the land's flood hazard, taking into account projected changes as a result of climate change, to avoid significant adverse impacts on flood behaviour and the environment. to enable evacuation of land subject to flooding above the flood planning level, to protect the operational capacity of emergency response facilities and critical infrastructure during extreme flood events. This Planning Proposal does not impose new flood planning levels and reinforces existing flood planning related development controls. 	

S 9.1 Direction	Application	Relevance to this planning proposal	Consistency with direction
	from that Manual to the satisfaction of the Director-General (or an officer of the Department nominated by the Director- General).		
4.4 Planning for Bushfire Protection	Applies when a relevant planning authority prepares a planning proposal that will affect, or is in proximity to land mapped as bushfire prone land. In the preparation of a planning proposal the relevant	This Planning Proposal will affect land that is primarily in the bushfire vegetation buffer and is in close proximity to vegetation category 1:	Consistent
	planning authority must consult with the Commissioner of the NSW Rural Fire Service following receipt of a gateway determination under section 56 of the Act, and prior to undertaking community consultation in satisfaction of section 57 of the Act, and take into account any comments so made.		
	A planning proposal must:		
	 (a) have regard to <i>Planning for Bushfire Protection 2006</i>, (b) introduce controls that avoid placing inappropriate developments in hazardous areas, and 		
	(c) ensure that bushfire hazard reduction is not prohibited within the APZ.		
	A planning proposal must, where development is proposed, comply with the following provisions, as appropriate:	BAY L	
	(a) provide an Asset Protection Zone (APZ) incorporating at a minimum:		
	 (i) an Inner Protection Area bounded by a perimeter road or reserve which circumscribes the hazard side of the land intended for development and has a building line consistent with the incorporation of an APZ, within the property, and 	Council consulted with the Rural Fire Service (RFS) during the public exhibition in the first iteration of the planning proposal and the RFS had no concerns with	
	 (ii) an Outer Protection Area managed for hazard reduction and located on the bushland side of the perimeter road, 	the proposed changes.	

S 9.1 Direction	Application	Relevance to this planning proposal	Consistency with direction
	(b) for infill development (that is development within an already subdivided area), where an appropriate APZ cannot be achieved, provide for an appropriate performance standard, in consultation with the NSW Rural Fire Service. If the provisions of the planning proposal permit Special Fire Protection Purposes (as defined under section 100B of the <i>Rural Fires Act 1997</i>), the APZ provisions must be complied with,		
	 (c) contain provisions for two-way access roads which link to perimeter roads and/or to fire trail networks, 		
	 (d) contain provisions for adequate water supply for fire fighting purposes, 		
	(e) minimise the perimeter of the area of land interfacing the hazard which may be developed,		
	(f) introduce controls on the placement of combustible materials in the Inner Protection Area.		
5 Regional Plannin	g		-
5.1 Implementation of Regional Strategies	Revoked 17.10.2017	-	-
5.2 Sydney Drinking Water Catchments	Applies when a relevant planning authority prepares a planning proposal that applies to the hydrological catchment.	Not Applicable	Not applicable
5.3 Farmland of State and Regional Significance on the NSW Far North Coast	The planning proposal must not rezone land mapped as State or regionally significant farmland under the Northern Rivers Farmland Protection Project for an urban use.	The Planning Proposal affects land within a 'Committed Urban Use' area on the Northern Rivers Farmland Protection Maps, and is therefore not classified as either Regionally or State Significant farmland.	Not applicable
5.4 Commercial and Retail Development along the Pacific Highway, North Coast	Not Applicable	Not Applicable	Not applicable

S 9.1 Direction	Application	Relevance to this planning proposal	Consistency with direction
5.5 -5.7 Revoked	-	-	-
5.8 Second Sydney Airport: Badgerys Creek	Not Applicable	Not Applicable	Not applicable
5.9 North West Rail Link Corridor Strategy	Not Applicable	Not Applicable	Not applicable
5.10 Implementation of Regional Plans	Planning proposals must be consistent with a Regional Plan released by the Minister for Planning.	The consistency of this Planning Proposal with the North Coast Regional Plan is addressed in Section B above.	Consistent
5.11 Development of Aboriginal Land Council Land	At this time, the Direction only applies to nominated land on the NSW Central Coast.	-	Not applicable
6. Local Plan Making			
6.1 Approval and Referral Requirements	 A planning proposal must: (a) minimise the inclusion of provisions that require the concurrence, consultation or referral of development applications to a Minister or public authority, and (b) not contain provisions requiring concurrence, consultation or referral of a Minister or public authority unless the relevant planning authority has obtained the approval of: (i) the appropriate Minister or public authority, and (ii) the Director-General of the Department of Planning and Environment (or an officer of the Department nominated by the Director-General), prior to undertaking community consultation in satisfaction of section 57 of the Act, and (c) not identify development as designated development unless the relevant planning authority. 	The planning proposal does not propose the inclusion of any concurrence, consultation or referral provisions.	Consistent
	unless the relevant planning authority:(i) can satisfy the Director-General of the Department of Planning and Environment (or an officer of the		

S 9.1 Direction	Application	Relevance to this planning proposal	Consistency with direction
	Department nominated by the Director-General) that the class of development is likely to have a significant impact on the environment, and		
	 (ii) has obtained the approval of the Director-General of the Department of Planning and Environment (or an officer of the Department nominated by the Director- General) prior to undertaking community consultation in satisfaction of section 57 of the Act. 		
6.2 Reserving Land for Public Purposes	A planning proposal must not create, alter or reduce existing zonings or reservations of land for public purposes without the approval of the relevant public authority and the Director-General of the Department of Planning and Environment (or an officer of the Department nominated by the Director-General).	This proposal does not create, alter or reduce existing zonings or reservations of land for public purposes.	Consistent
6.3 Site Specific Provisions	Applies when a relevant planning authority prepares a Planning Proposal that will allow a particular development to be carried out.	This Planning Proposal will does not contain any site specific provisions in relation to permissible uses or development standards in addition to those already	Consistent
	A planning proposal that will amend another environmental planning instrument in order to allow a particular development proposal to be carried out must either:	contained in the Byron LEP 2014; the principal environmental planning instrument being amended.	
	(a) allow that land use to be carried out in the zone the land is situated on, or		
	(b) rezone the site to an existing zone already applying in the environmental planning instrument that allows that land use without imposing any development standards or requirements in addition to those already contained in that zone, or		
	(c) allow that land use on the relevant land without imposing any development standards or requirements in addition to those already contained in the principal environmental planning instrument being amended.		
	A planning proposal must not contain or refer to drawings		

S 9.1 Direction	Application	Consistency with direction
	that show details of the development proposal.	
Section C Environmental, Social and Economic Impact

Q7. Is there any likelihood that critical habitat or threatened species, populations or ecological communities, or their habitats will be adversely affected as a result of the proposal?

No. The land affected by this Planning Proposal is entirely within an urban business zone. The Planning Proposal does not seek to amend planning provisions relating to areas which are known to be ecologically significant land identified for Environmental Protection Purposes. However, site specific flora and fauna studies have not been undertaken to confirm that there is no critical habitat or threatened species, populations or ecological communities on the subject land.

Q8. Are there any other likely environmental effects as a result of the planning proposal and how are they proposed to be managed?

No. All likely known environmental effects are addressed in Section B, Q5 and Q.6 in this Planning Proposal.

Q9. How has the planning proposal adequately addressed any social and economic effects?

The Planning Proposal could have strong positive social and economic effects by offering additional employment and trading opportunities for local people and businesses. It will provide housing in Byron Bay Town Centre. Numerous social and economic benefits are likely through increasing the efficient use of developable lands for jobs and mixed used development including housing in an existing centre.

Section D State and Commonwealth interests

Q.10 Is there adequate public infrastructure for the planning proposal?

Yes. The Planning Proposal relates to land in an existing urban area with access to essential infrastructure.

Q.11 What are the views of State and Commonwealth public authorities consulted in accordance with the gateway determination

State and Commonwealth public authorities have not been formally involved in this particular Planning Proposal as it is yet to receive Gateway Approval. At this early stage, it appears unlikely that there will be any issues of interest to Commonwealth authorities. State government authorities will be consulted during the public exhibition period.

The following table provides a summary of the relevant public authorities, which in the opinion of Council, should be consulted in accordance with the Gateway Approval:

Public authority/stakeholder	Issue requiring comment
NSW Rural Fire Service	Section 117(4.4) of the <i>Environmental Planning and</i> <i>Assessment Act 1979</i> , Ministerial Direction 4.4 requires consultation with the Commissioner of the NSW Rural Fire Service.
Office of Environment and Heritage	Consideration of ecological, environmental heritage and Aboriginal heritage as well as flooding and Coastal Planning.
Roads and Maritime Authority	Consideration of impacts on Main Road 545 (MR545).

Part 4 Mapping

The Planning Proposal affects an area of land that spans multiple LEP maps. On that basis, Council will need to prepare spatial data to amend the following maps in accordance with the NSW <u>Standard Technical Requirements for spatial datasets and maps</u>:

- 1. Amend map sheet LZN Land Zoning_003CC
- 2. Amend map sheet HOB Height of Building Map_ 003CC
- 3. Amend map sheet FSR Floor Space Ratio Map _003CC
- 4. Introduce map sheet ASF Active Street Frontage Map_003CC
- 5. Introduce a map sheet BHA Building Height Allowance Map_003CC (amended from initial Planning Proposal)
- 6. Introduce a map sheet DEX Design Excellence Map_003CC

Draft map updated are contained in Appendix 2.

Part 5 Community consultation

Prior to the preparation of this Planning Proposal, the additional and amended clauses, Council carried out community consultation.

The following consultation activities were held:

- Council staff were present at two Farmers Markets,
- Two 'world café' style workshops were held whereby approximately 60 community members attended and actively participated,
- Two workshops were held at Byron Bay High school with students from year 9, 10 and 12 participated, and
- Numerous individual meetings were held with those expressing interest or expertise in the subject matter.

It was based on the feedback, advice and concerns heard across these consultations that the decisions within this Planning Proposal were made.

Additionally, Council undertook community consultation in accordance with the Gateway Determination. Including Newspaper Advertisements and online engagement.

It is anticipated that further consultation and engagement will be required as a part of an amended gateway determination.

Part 6 Project timeline

Estimated completion	Plan making step
December 2020	Amended Planning Proposal reported to Council seeking an amended gateway determination
March 2021	Amended Gateway received
April 2021	Public Exhibition of Planning Proposal
June 2021	Submissions Report to Council
July 2021	Submission of endorsed LEP amendment to Parliamentary Counsel for drafting.

The proposed timeline for the completion of the Planning Proposal is as follows:

Estimated completion	Plan making step
August 2021	Council to make the LEP amendment
September 2021	Forwarding of LEP amendment to Department of Planning & Environment for notification

Summary and conclusions

This Planning Proposal seeks to rezone land and introduce development standards and local planning provisions on the subject land to implement the strategic objectives of the Byron Bay Town Centre Masterplan.

This Planning Proposal will not impact on environmental areas and the subject area is entirely serviced by urban infrastructure.

This Planning Proposal will have positive social and economic effects by offering additional employment and trading opportunities for local people and businesses. Numerous social and economic benefits are likely through increasing the efficient use of developable lands for jobs and mixed used development including housing in an existing centre.

The proposed zoning changes are consistent with the North Coast Regional Plan 2036 and Council's Community Strategic Plan 2028. The land is identified as an existing urban area. An assessment of the planning proposal indicates that it is consistent with relevant SEPPs. It is consistent with all relevant s117 Directions.

There is sufficient information to enable Council to support the planning proposal and forward it to the Department of Planning and Environment for a Gateway determination.

Appendix 1 – Proposed LEP Amendments

All draft clauses presented below will be subject to legal drafting before being published in the Byron LEP 2014.

Rezoning of Byron Bay Town Centre to Zone B3

- 1. Amend Land Zoning Map Sheet LZN_003CC, by altering the area within the Byron Bay Town Centre currently zoned B2 Local Centre, to B3 Commercial Core.
- 2. Insert the following into the Land Use Table within the LEP:

Zone B3 Commercial Core

- 1. Objectives of zone
 - To provide a wide range of retail, business, office, entertainment, community and other suitable land uses that serve the needs of the local and wider community.
 - To encourage appropriate employment opportunities in accessible locations.
 - To maximise public transport patronage and encourage walking and cycling.
 - To encourage a vibrant centre by permitting residential accommodation, serviced apartments and hotel or motel accommodation above commercial premises and community uses, as part of a mixed use development.

2. Permitted without consent

Environmental Protection Works, Home-based childcare; Home occupations

3. Permitted with consent

Backpackers' Accommodation; Boarding houses; Centre-based child care facilities; Commercial premises; Community facilities; Educational establishments; Entertainment facilities; Function centres; Health consulting rooms; Hostels; Hotel or motel accommodation; Information and education facilities; Medical centres; Passenger transport facilities; Places of public worship; Public administration building; Recreation facilities (indoor); Registered clubs; Roads; Respite day care centres; Restricted premises; Service stations; Serviced apartments; Shop top housing; Any development not specified in item 2 or 4

4. Prohibited

Agriculture; Air transport facilities; Airstrips; Amusement centre; Animal boarding or training establishments; Biosolids treatment facilities; Boat building and repair facilities; Boat launching ramps; Boat sheds; Camping grounds; Car parks; Caravan parks; Cellar door premises; Cemeteries; Charter and tourism boating facilities; Correctional centres; Crematoria; Depots; Eco-tourist facilities; Electricity generating works; Exhibition homes; Exhibition villages; Extractive industries; Farm buildings; Forestry; Freight transport facilities; Heavy industrial storage establishments; Helipads; Highway service centres; Home occupations (sex services); Industrial retail outlets; Industrial training facilities; Industries; Jetties; Landscape material supplies; Marinas; Mooring pens; Moorings; Mortuaries; Open cut mining; Port facilities; Recreation facilities (major); Research stations; Residential accommodation; Resource recovery facilities; Roadside stalls; Rural industries; Sewage treatment plants; Sex services premises; Specialised retail premises; Storage premises; Timber yards; Tourist and visitor accommodation; Transport depots; Truck depots; Vehicle body repair workshops; Warehouse or distribution centres; Waste disposal facilities; Water recreation structures; Water recycling facilities; Water supply systems; Wharf or boating facilities; Wholesale supplies

Notes:

• Based on the Standard Instrument, land uses listed below in green text must be included as either "Permitted without consent" or "Permitted with consent" for this zone:

- All red text is local content that is proposed to apply to a new B3 Commercial Core zone, and replaces B2 Local centre zone in Byron Bay Town Centre to differentiate from other local centres in Byron Shire.
- All other text in black is mandated by the NSW Standard Instrument (LEP) Order 2006 and cannot be changed. Some infrastructure and affordable housing uses are mandated permissible under relevant State Environmental Planning Policy.
- 3. Amend Clause 6.7 Affordable Housing to include reference to the B3 zone, as shown below (addition in red text):

6.7 Affordable housing in residential and business zones

- (1) The objectives of this clause are as follows:
 - (a) to increase the supply of affordable housing for very low, low and moderate income earning households,
 - (b) to provide accommodation to support a diverse residential population inclusive of all income groups within Byron,
 - (c) to ensure a housing mix and tenure choice including affordable housing,
 - (d) to ensure that affordable housing is identified by the Council as in demand and located close to transport and services appropriate to the intended households.
- (2) Development consent must not be granted for the purposes of residential accommodation or to the subdivision of any land in Zone R2 Low Density Residential, Zone R3 Medium Density Residential, Zone B2 Local Centre, Zone B3 Commercial Core, or Zone B4 Mixed Use unless the consent authority has considered:
 - (a) the need for providing, maintaining or retaining affordable housing, and
 - (b) the need for imposing conditions relating to providing, maintaining or retaining affordable housing including, but not limited to, imposing covenants and the registration of restrictions about users.
- (3) For the purposes of this clause, affordable housing means housing for very low income households, low income households or moderate income households.
- 4. Amend Schedule 2 Exempt Development to include reference to B3 zone, as follows (addition in red text):

Display of goods on footways

- (1) Must be in Zone RU5 Village, or Zone B2 Local Centre or Zone B3 Commercial Core.
- (2) Must be in conjunction with an existing shop for which consent has been granted.
- (3) Area to be used must be subject to a current approval under the Roads Act 1993.
- (4) Area must be immediately adjoining the shop front and must not obstruct access to that or to adjacent shop.

Strata subdivision of a lawfully erected building

- (1) Must be of a building situated in Zone RU5 Village, Zone R2 Low Density Residential, Zone R3 Medium Density Residential, Zone B1 Neighbourhood Centre, Zone B2 Local Centre, Zone B3 Commercial Core, Zone B4 Mixed Use, Zone B7 Business Park, Zone IN1 General Industrial or Zone IN2 Light Industrial.
- (2) Must not be the strata subdivision of a boarding house.
- (3) Must not be a development lot under the *Strata Schemes (Freehold Development) Act* 1973.
- (4) Must not be development that requires a Bushfire Safety Authority under section 100B of the *Rural Fires Act 1997*.

Height of Buildings

- 1. Amend Height of Buildings Map Sheet HOB_003CC, by extending the area within the Byron Bay Town Centre that is subject to a maximum height of 11.5m to include the area bounded by Bay Lane to the north, Lawson Street to the south, Jonson Street to the west and Middleton Street to the east.
- 2. Add the following additional clause and associated Building Height Allowance map

4.3A Exceptions to height of buildings

- (1) The objective of this clause is to align building height and flood planning provisions within the Byron Bay Town Centre and provide for a consistent point of reference for the measurement of building heights in flood prone areas.
- (2) This clause applies to land identified as "Minimum Level Australian Height Datum (AHD)" on the Building Height Allowance Map.
- (3) The maximum height of a building on land to which this clause applies is to be measured from the minimum level AHD permitted for that land on the Building Height Allowance Map.
- 3. Amend Height of Buildings Map Sheet HOB_003CC to rectify a mapping anomaly relating to Lot 2 DP588653 and Lot 9 DP 818197, No. 156 Jonson Street Byron Bay, to apply the 11.5m building height maximum to the whole of these lots.

Local Provisions

1. Add the following as additional Local Provisions:

6.xx Compatible mixed use development in B3 Commercial Core

- (1) The purpose of this clause is to permit residential dwellings above a compatible nonresidential use at ground floor level in Zone B3 Commercial Core in addition to permissible shop top housing.
- (2) Despite any other provision of this Plan, development consent may be granted for mixed use development in Zone B3 Commercial Core, comprising one or more dwellings located above a compatible non-residential use at ground floor level.
- (3) In this clause:

compatible non-residential use means uses permissible in Zone B3 Commercial Core, and includes:

Child care centres; Commercial premises; Community facilities; Educational establishments; Information and education facilities; Medical centres; and Public administration building.

6.xx Design excellence within Byron Bay Town Centre (local drafting in red text) - adapted from various gazetted Standard Instrument LEPs

- (1) The objective of this clause is to ensure that development to which this clause applies exhibits the highest standard of architectural and urban design.
- (2) This clause applies to development involving the erection of a new building or alterations to an existing building on land zoned B3 Commercial Core, or contained within the area identified in the Design Excellence Map to which this Plan applies
- (3) Development consent must not be granted to development to which this clause applies unless the consent authority considers that the development exhibits design excellence.
- (4) In determining whether the development exhibits design excellence, the following matters are to be addressed, to the satisfaction of the consent authority:

- (a) whether the development embodies sustainable design principles in terms of sunlight, natural ventilation, wind, reflectivity, visual and acoustic privacy, safety and security and resources, energy and water efficiency, durability and adaptability;
- (b) whether a high standard of architectural design, materials and detailing appropriate to the building type and location will be achieved;
- (c) how well the development responds to the environmental and built characteristics of the site and achieves an acceptable relationship with buildings on the same site and on neighbouring sites;
- (d) whether the form and external appearance of the proposed development will improve the quality and amenity of the public domain, encouraging social activity and casual surveillance in public places, streets and laneways;
- (e) whether the configuration and design of communal access or recreational areas within the residential elements of mixed use development incorporate exemplary and innovative treatments and promote a socially cohesive urban village atmosphere;
- (f) the extent to which the development avoids clutter in the public domain and coordinates shared utility infrastructure and domestic and commercial waste management;
- (g) whether the development detrimentally impacts on view corridors and landmarks;
- (h) whether arrangements have been made to ensure that the proposed design is carried through to the completion of the development including commitments to achieve certification under a nationally recognised sustainable rating system; and
- (i) how the development addresses the following matters:
 - (i) heritage issues and streetscape constraints;
 - (ii) bulk, massing and modulation of buildings; and
 - (iii) pedestrian, cycle, vehicular and service access and circulation requirements.

And for new buildings only:

(a) whether the development has been endorsed by the Byron Design Excellence Panel as exhibiting design excellence;

6.xx Active Street Frontages [NSW Model Clause]. Local Drafting in red font

- (1) The objective of this clause is to promote uses that attract pedestrian traffic along certain ground floor street frontages in Zone B3 Commercial.
- (2) This clause applies to land identified as 'Active street frontage' on the Active Street Frontages Map.
- (3) Development consent must not be granted to the erection of a building, significant external alteration of a building or a change of use of a building, on land to which this clause applies unless the consent authority is satisfied that the building will have an active street frontage after its erection, significant external alteration or change of use.
- (4) Despite subclause (3), an active street frontage is not required for any part of a building that is used for any of the following:
 - (a) entrances and lobbies (including as part of mixed use development),
 - (b) access for fire services,
 - (c) vehicle access.
- (5) For the purposes of this clause, a building has an active street frontage if:
 - (a) all premises on the ground floor of the building facing the street are used for the purposes of business premises or retail premises;

- (b) its street frontage enables direct visual and physical contact between the street and the interior of the building;
- (c) all premises on the ground floor are built to the street or public place boundary line or create a continuous building edge with adjoining commercial premises;
- (d) there is no continuous frontage of a single premises beyond 20m, and,
- (e) all car parking, loading and unloading areas are provided behind buildings.

Appendix 2 – Proposed Map Updates

Zoning Map



Proposed Building Heights Map



Proposed Building Heights Allowance Map





Proposed Active Street Frontages Map

Design excellence Map

